

T. G. b.

September 27, 2011

MEMORANDUM

To: Board of County Commissioners
From: Redistricting Task Force
Subject: 2011 Lane County Redistricting

The members of the 2011 Redistricting Task Force thank the Board of County Commissioners for the opportunity to serve in this important effort that occurs once a decade. The framework that guided our work is set forth below, followed by alternative scenarios that we forward for the Board's consideration.

1. Districts Created by Charter - Metro and Non-Metro

The starting point for the Task Force was the existing charter language that describes the five charter districts as follows:

"The following election districts shall be established from which the commissioners shall be elected:

- (i) The West Lane County District, generally comprised of western Lane County outside the metropolitan area. Except as otherwise provided in this charter, the commissioner elected from this district shall fill Position No. 1.
- (ii) The Springfield District, generally comprised of the Springfield metropolitan area. Except as otherwise provided in this charter, the commissioner elected from this district shall fill Position No. 2.
- (iii) The South Eugene District, generally comprised of the southern Eugene metropolitan area. Except as otherwise provided in this charter, the commissioner elected from this district shall fill Position No. 3.
- (iv) The North Eugene District, generally comprised of the northern Eugene metropolitan area. Except as otherwise provided in this charter, the commissioner elected from this district shall fill Position No. 4.
- (v) The East Lane County District, generally comprised of eastern Lane County outside the metropolitan area. Except as otherwise provided in this charter, the commissioner elected from this district shall fill Position No. 5."

The charter establishes districts with geographic descriptors of the population to be represented, creating three metro and two non-metro districts.

2. Population

The trend of the past several decades has seen an increasing portion of Lane County's population located in the Eugene and Springfield metro area, while population in the non-metro East and West Lane County has decreased. To account for the population shift, previous redistricting efforts have increasingly reached into the more urbanized metro areas for population that can be included into the non-metro districts to assure

each district has a relatively balanced and proportionate share of the County's population.

According to the 2010 census, Lane County's population is 351,715, which when divided equally among the five districts creates a target population of 70,343 in each district. While the State allows some population deviation among districts, our group's goal was to balance districts as closely as possible with no more than a plus or minus 1% variation (total range not exceeding 2%).

Interestingly, with a target population of 70,343 in each district, Lane County's population growth over the past ten years has occurred in such a way that the population variance between the districts is currently under 1%. However, there are discrepancies where certain populations are located in districts that do not necessarily fit their geographic descriptor, such as the Glenwood area in the East Lane County District or the Harlow Road area in the Springfield District.

3. Criteria

The Task Force followed the considerations promulgated by the Oregon Secretary of State, as follows: When drawing boundaries each district, as nearly as practicable, shall be contiguous; utilize existing geographic or political boundaries; not divide communities of common interest; be connected by transportation links; and be of equal population. See ORS 188.010

4. Communities of Common Interest

In addition to being of equal population, not dividing communities of common interest was a major criterion the Task Force considered during our work. We created and reviewed seventeen scenarios in all, many considering different communities of common interest.

The 'big idea' the Redistricting Task Force set out to accomplish involved locating the Glenwood and Harlow Road areas into more appropriate Springfield and Eugene districts if possible. Since the charter indicates the Springfield and North Eugene Districts should be generally comprised of the respective Springfield and North Eugene metropolitan areas, members of the Task Force closely examined the feasibility of moving the Glenwood area from the East Lane County District to the Springfield District because Glenwood is located in Springfield's Urban Growth Boundary (UGB) and planning area, as well as moving the Harlow Road area from the Springfield District into the North Eugene District to address some long standing confusion since the area is located in the city of Eugene.

Similarly, we considered the ramifications of combining or dividing other communities of interest based on contiguity, transportation links, school districts, and neighborhood associations. Among others, these included the River Road/Santa Clara and Bethel/Danebo areas, along with including the Mohawk and Marcola areas into the Springfield District.

Due to the number of residents involved in significant boundary changes, the potential changes have consequences for all five districts and potentially to other communities of interest. We determined that due to the County's population distribution, it is not possible to create solely metro and non-metro districts, nor is it possible to assure that the entire population in a given district will necessarily fit perfectly with its geographic descriptor.

Our Task Force had extensive and robust discussions on these issues and members expressed many different perspectives and opinions on what should be considered. The attached minutes, which are quite thorough, provide the full scope of Task Force discussions. Ultimately, there was not consensus on a single option and we concluded there are endless potential ways boundaries can be drawn that result in equal population, each resulting in different gains and trade-offs.

5. Scenarios

After generating and discussing 17 scenarios, the Task Force narrowed the options to the following five scenarios, with each configuration accomplishing different objectives. Each scenario is labeled and shown on an attached map; also, for reference a table is included for each scenario indicating the population in each district.

The following scenarios are forwarded without a recommendation.

Scenario 1. Existing Districts - As Is. As the five districts currently exist, with no boundary changes, there is less than a 1% variation in population, either up or down, from the equal population target.

Scenario 2. (Originally named Scenario A.) The Glenwood area is moved to the Springfield District, then other minor adjustments are made in order to equalize the district populations. The Harlow neighborhood area remains part of the Springfield District.

Scenario 3. (Originally named Scenario C.) The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District is extended to Camp Creek Road and into the Jasper Natron area. The East Lane District comes further into northeast Eugene and into the Laurel Hill Valley area, and is extended to Bailey Hill Road. Santa Clara remains in the West Lane District, while Bethel remains in the North Eugene District.

Scenario 4. (Originally named Trial 6, Jasper Natron West 11th No. 1.) The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District is extended some way up the Mohawk Valley as well as into Jasper Natron. Some of the Santa Clara area becomes part of the North Eugene District, along with all of northeast Eugene, extending to the McKenzie River. A portion of the Bethel area is shifted into the West Lane District. The East Lane District takes in a portion of southwest Eugene and extends to Fern Ridge Reservoir. The North Eugene and

South Eugene Districts are divided by I-105, Coburg Road, W. 11th Avenue, and Hwy 99.

Scenario 5. (*Originally named Trial 6, Jasper Natron West 11th No. 2.*) The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District extends into the Mohawk Valley and Jasper Natron areas. Some of the Santa Clara area moves to the North Eugene District, along with all of northeast Eugene, extending to the McKenzie River. A portion of the Bethel area is shifted into the West Lane District. The East Lane District takes in a portion of southwest Eugene and extends to Fern Ridge Reservoir. The North Eugene and South Eugene Districts are divided by I-105, Coburg Road, and West 11th.

6. County Clerk Discretion

The County Clerk informed us that administratively it is most efficient in preparing ballots if state representative districts, commissioner, city council, and other special districts share the same boundaries, to the extent feasible.

We support Lane County being as efficient as possible and recommend that after the Board approves a final boundary configuration, it grant the County Clerk discretion to fine tune the commissioner district boundaries in *de minimis* ways that align the boundaries with existing districts, provided the population equality is not significantly altered.

7. Conclusion

The product of our effort is forwarded for your review and consideration, and we hope you find it helpful. The Task Force Chair, Dan Egan, is available to meet with you and provide a more detailed overview of our effort.

During the course of the Board's consideration, if there is a desire to provide our Task Force with additional direction on specific goals or boundary adjustments you want redistricting to accomplish, we will be pleased to meet again to further refine the scenarios to one or two specific recommendations.

Thank you again for this opportunity to serve Lane County.

Attachments

- Exhibit A: Population Tables Scenarios 1-5
- Exhibit B: Maps of Scenarios 1-5
- Exhibit C: Minutes of Task Force Meetings
- Exhibit D: Secretary of State Letter on Redistricting

SCENARIO 1: EXISTING DISTRICTS - AS IS			
District	Population	Pop Dev	Pop Dev Pct
D1 (West)	70,993	650	0.92
D2 (Spr)	69,711	-632	-0.90
D3 (S Eug)	70,315	-28	-0.04
D4 (N Eug)	71,001	658	0.94
D5 (East)	69,695	-648	-0.92

SCENARIO 2			
District	Population	Pop Dev	Pop Dev Pct
D1 (West)	70,344	1	0.00
D2 (Spr)	70,318	-25	-0.04
D3 (S Eug)	70,393	50	0.07
D4 (N Eug)	70,372	29	0.04
D5 (East)	70,288	-55	-0.08

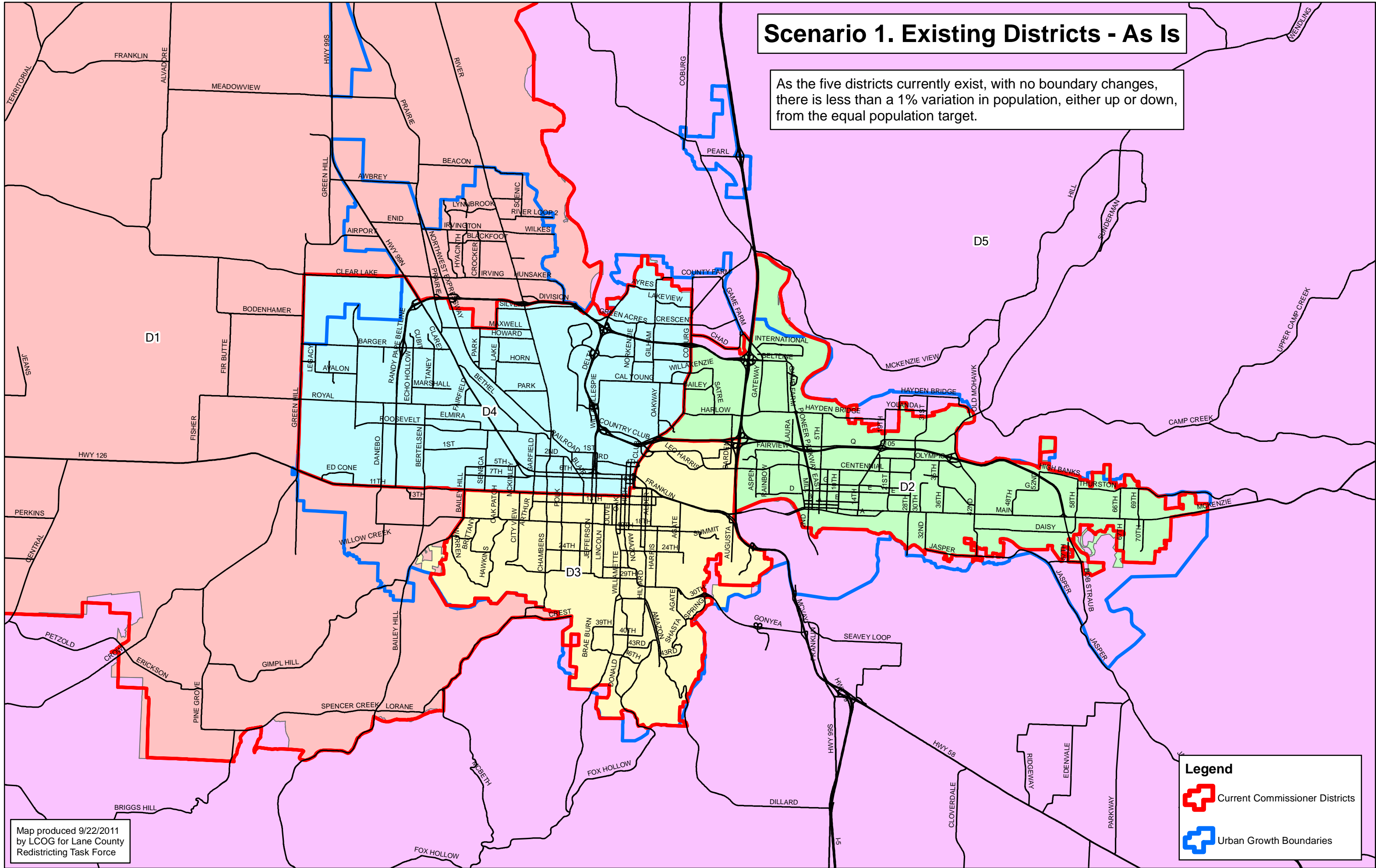
SCENARIO 3			
District	Population	Pop Dev	Pop Dev Pct
D1 (West)	70,652	309	0.44
D2 (Spr)	69,777	-566	-0.80
D3 (S Eug)	70,896	553	0.79
D4 (N Eug)	70,683	340	0.48
D5 (East)	69,707	-636	-0.90

SCENARIO 4			
District	Population	Pop Dev	Pop Dev Pct
D1 (West)	70,460	117	0.17
D2 (Spr)	70,188	-155	-0.22
D3 (S Eug)	70,494	151	0.21
D4 (N Eug)	70,502	159	0.23
D5 (East)	70,071	-272	-0.39



SCENARIO 5			
District	Population	Pop Dev	Pop Dev Pct
D1 (West)	70,463	120	0.17
D2 (Spr)	70,188	-155	-0.22
D3 (S Eug)	70,138	-205	-0.29
D4 (N Eug)	70,578	235	0.33
D5 (East)	70,348	5	0.01

Scenario 1. Existing Districts - As Is

As the five districts currently exist, with no boundary changes, there is less than a 1% variation in population, either up or down, from the equal population target.



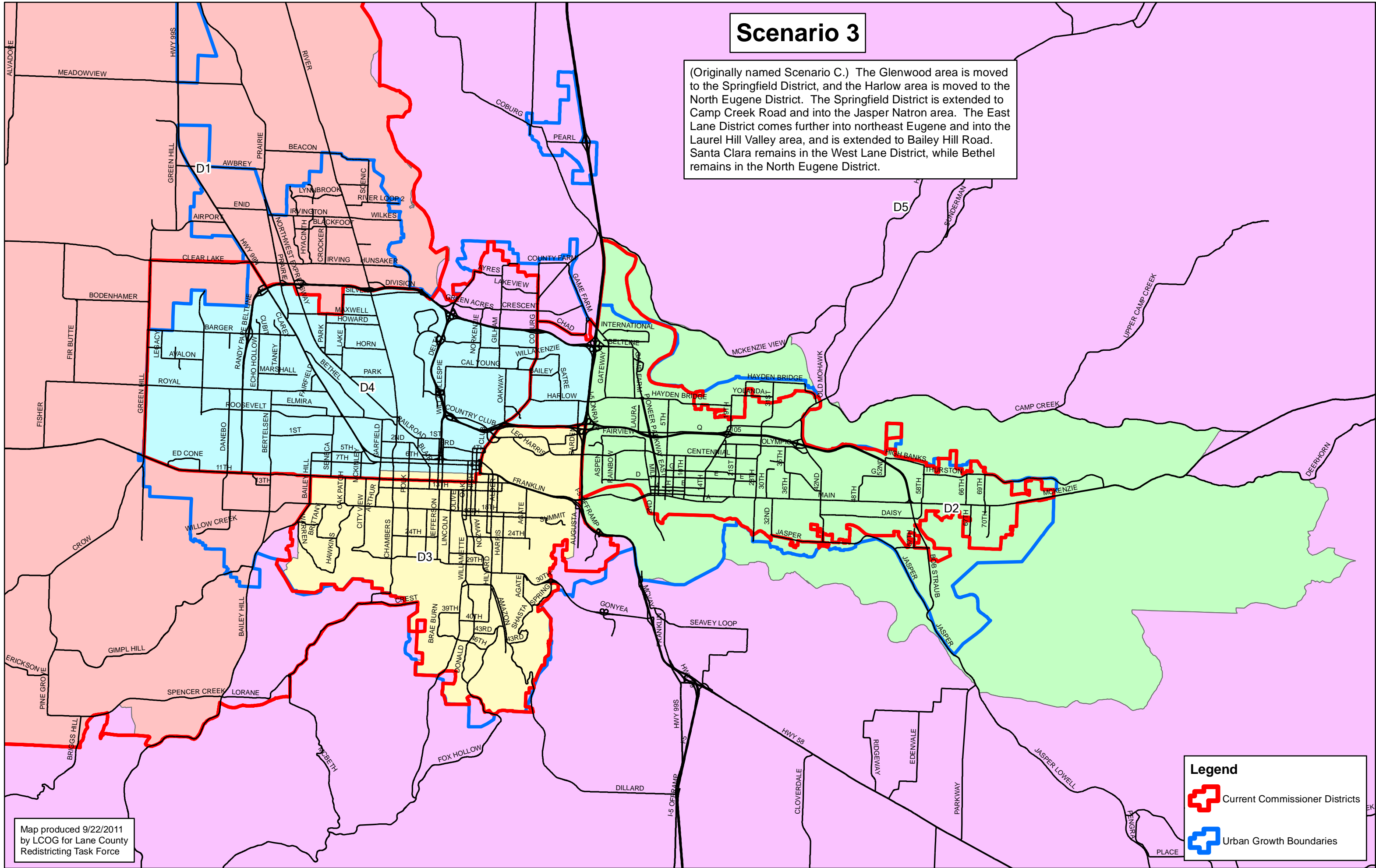
Legend

-  Current Commissioner Districts
-  Urban Growth Boundaries

Map produced 9/22/2011
by LCOG for Lane County
Redistricting Task Force



Scenario 3

(Originally named Scenario C.) The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District is extended to Camp Creek Road and into the Jasper Natron area. The East Lane District comes further into northeast Eugene and into the Laurel Hill Valley area, and is extended to Bailey Hill Road. Santa Clara remains in the West Lane District, while Bethel remains in the North Eugene District.



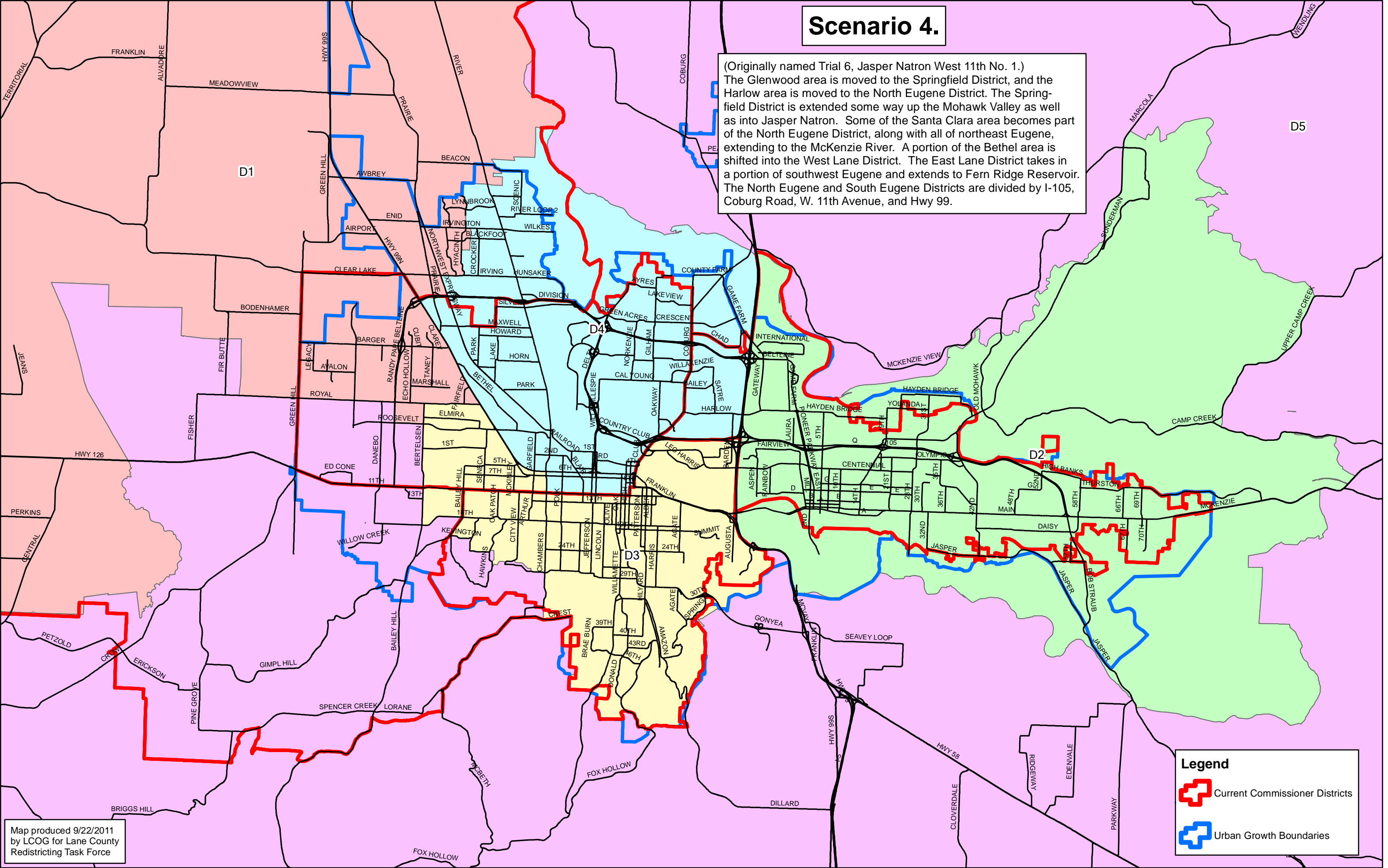
Map produced 9/22/2011
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Legend

-  Current Commissioner Districts
-  Urban Growth Boundaries



Scenario 4.

(Originally named Trial 6, Jasper Natron West 11th No. 1.)
The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District is extended some way up the Mohawk Valley as well as into Jasper Natron. Some of the Santa Clara area becomes part of the North Eugene District, along with all of northeast Eugene, extending to the McKenzie River. A portion of the Bethel area is shifted into the West Lane District. The East Lane District takes in a portion of southwest Eugene and extends to Fern Ridge Reservoir. The North Eugene and South Eugene Districts are divided by I-105, Coburg Road, W. 11th Avenue, and Hwy 99.



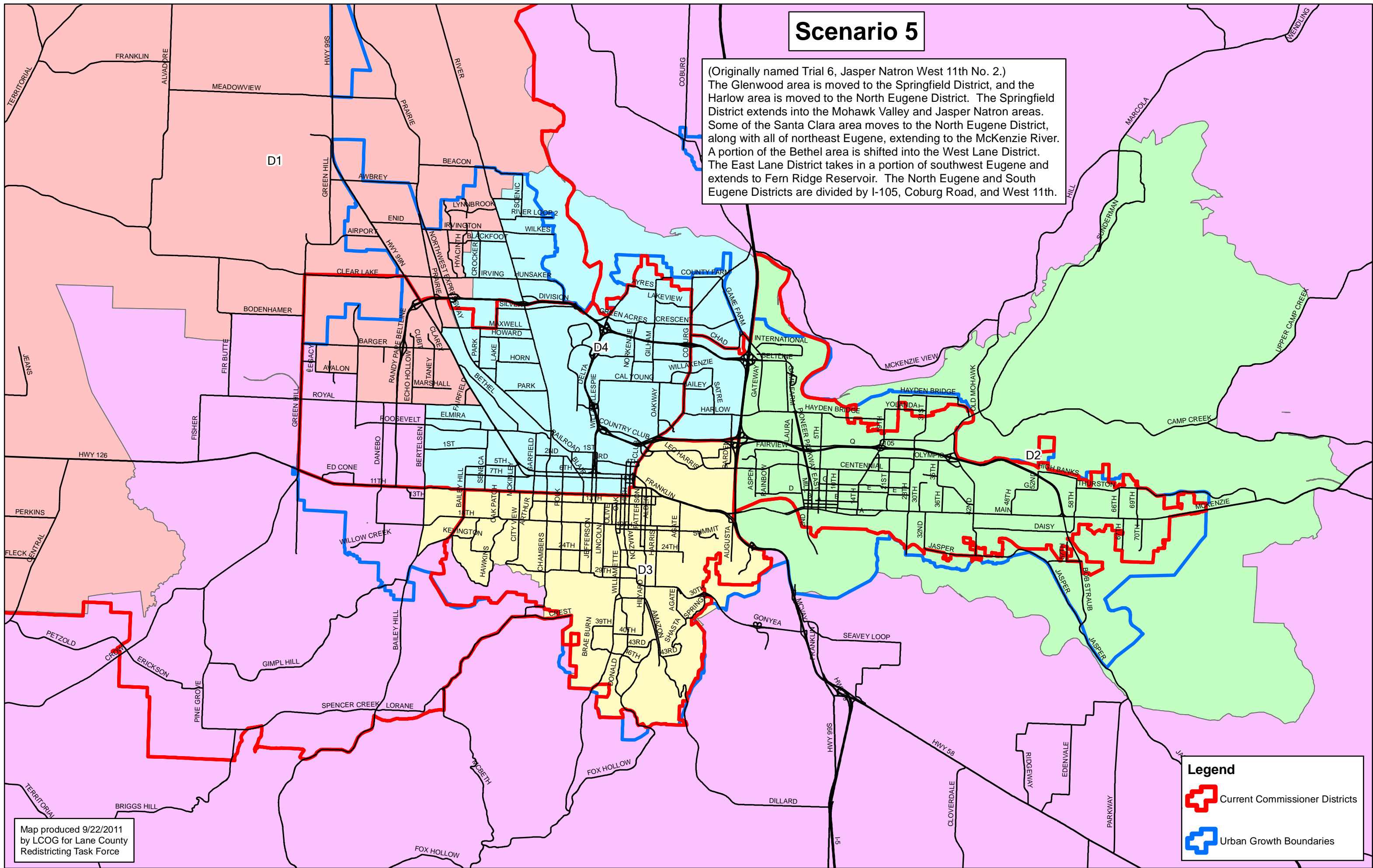
Map produced 9/22/2011
by LCOG for Lane County
Redistricting Task Force

Legend

-  Current Commissioner Districts
-  Urban Growth Boundaries



Scenario 5

(Originally named Trial 6, Jasper Natron West 11th No. 2.)
The Glenwood area is moved to the Springfield District, and the Harlow area is moved to the North Eugene District. The Springfield District extends into the Mohawk Valley and Jasper Natron areas. Some of the Santa Clara area moves to the North Eugene District, along with all of northeast Eugene, extending to the McKenzie River. A portion of the Bethel area is shifted into the West Lane District. The East Lane District takes in a portion of southwest Eugene and extends to Fern Ridge Reservoir. The North Eugene and South Eugene Districts are divided by I-105, Coburg Road, and West 11th.



Map produced 9/22/2011
by LCOG for Lane County
Redistricting Task Force

Legend

-  Current Commissioner Districts
-  Urban Growth Boundaries

Redistricting Task Force Meeting

Thursday July 28, 2011

10:00 a.m.

Board of Commissioners Conference Room

Present: Scott Bartlett, Bill Dwyer, David Crowell, Judy Williams, Dan Egan, Bill Van Vactor, Cheryl Betschart, Stephen Vorhes and Melissa Zimmer, Recording Secretary.

I. Introductions.

Williams indicated that she will look into getting parking passes for the committee.

Van Vactor recalled the committee had a presentation on the Moonshadow Software and today they will be getting a presentation from LCOG. He asked what the consequences would be on staff if there was a choice between the two.

Betschart reported she went before the Board and there was a decision to allow the committee to use both if they wanted to. She said when the committee decides on the boundary recommendations; LCOG will have to produce the maps for the number of scenarios the task force decides to present to the Board of Commissioners. She said they can utilize Moonshadow and at the next meeting (when they discuss how they are going to move forward with the changes) the committee can make the decision about Moonshadow. She explained that Moonshadow is an independent internet driven application a committee member could do on their own independently or together as a task force without the assistance of staff. She said if they are going with LCOG, Bill Clingman can come to the task force meeting and he can change the boundaries. She said when the Board decides, Clingman will have all the information to do the redistricting portion.

Dwyer wanted to have a list of the current deviations.

Betschart indicated at the next meeting she will bring the population information and show the variation compared with the new census. She believed everything was already under five percent deviations.

II. Electing Officers

MOTION: to make Dave Crowell Chair and Bill Van Vactor Vice Chair for this meeting.

Bartlett MOVED, Egan SECONDED.

VOTE: Unanimous.

Dwyer requested at the next meeting to have a list of principles. He commented that the principles of redistricting are most important.

III. Public Meeting Laws

Vorhes discussed the attached memo on Public Meeting Laws. He asked the committee to follow the law. He asked the committee to avoid conversations over e-mail as it could lead to the impression that a meeting has occurred. He asked the committee to keep all of their business at the meeting.

Crowell thought this item should also be discussed at the next meeting when they have the two additional members.

IV. Selecting Two at Large Members

Dwyer thought all the candidates were qualified to serve. He commented that they have five white males currently on the committee. He thought it would do the process well to think about gender balance. He thought they needed to give preference to women applicants.

Van Vactor asked if the current applicants are still interested and willing to serve through this process instead of the original process.

Williams didn't know for sure but some applicants contacted her to keep them in the loop.

Van Vactor thought Steve Lee should be considered for his hard work with the County. He also recommended Steve Cornacchia. He thought between Cornacchia and Dwyer if there were any issues to raise they would benefit from the two of them giving their insights as they were both former commissioners from the district.

Bartlett commented that Steve Lee was partisan. Bartlett stated that he was uncomfortable with partisanship. He thought they should be placing women on the committee. He also thought they should have someone who is an Independent. He also supported Leslie Rubenstein.

Dwyer said they need to go beyond their normal circle of white men and make it legitimate to be inclusive.

Crowell indicated that this is a short term committee and there was an effort not to make it partisan. He asked if the Commissioners appointing the committee were worried about gender equity. He said everyone put their names in and the current committee didn't step aside for a woman, they expressed their interest to their commissioner and they were appointed. He was also impressed by the quality of people who applied. He recommended Steve Cornacchia because he is articulate and speaks his mind and always had the County's best interest at heart and the experience they are looking for relative to County government. He also supported Steve Lee.

Egan supported Diane Wiley and Dean Kortge.

Dwyer supported Diane Wiley and Leslie Rubenstein.

Bartlett supported Leslie Rubenstein, Diane Wiley and Roan Wiley.

Crowell reiterated there were three votes for Diane Wiley from Egan, Bartlett and Dwyer.

Egan also supported Steve Cornacchia.

MOTION: to appoint Steve Cornacchia and Diane Wiley to the Redistricting Task Force.

Crowell MOVED, Dwyer SECONDED.

Bartlett said that Egan was chosen because he was perceived as less partisan. He said they run the risk of injecting this by putting in someone highly controversial and well identified with one partisan position over a female. He thought it might make it more difficult.

VOTE: 5-0.

V. Next Meeting

Bartlett indicated he will be gone from September 8 to September 23

Dwyer stated he will be gone September 28 through the month of October.

Crowell indicated that he will be gone from August 8 to August 18 and August 29, 30 and 31.

Van Vactor will be gone August 1 and September 22.

Egan stated that he will be available.

Crowell asked that they find out when they need a final task force vote on a group of plans.

Betschart didn't want the committee to go past September 8, as that is the first date candidates can declare to run. She wanted the work completed as soon as possible. She thought they should meet on August 9 as Bill Clingman will be available with his LCOG presentation. She noted at the next meeting Clingman will present the population data and give the variances. She will go over the guidelines and things to consider and the timeline.

Egan indicated that the numbers are close enough currently. He thought if they make it more than it is it will be a reflection on how bad they are doing as a group. He thought they should remember that staff time is being taken at Lane County. He was glad the current populations were close.

Crowell thought they should try to meet on August 9.

Vorhes indicated there will be a board order appointing the two new members on Wednesday August 3.

VI. LCOG Demonstration

Bill Clingman, LCOG, gave a presentation on the census data. He reported that they use ARC GIS software from a company called ESRI from California. He read descriptions about the flexibility of the numbers. He said there have been plans across the country with deviations as high as ten percent, legally challenged and were found acceptable. He said as a Home Rule Charter County, the Board has flexibility in the choice of deviations. He said they are not bound to make it zero percent. He added it comes down to what is going to be defensible in terms of the constitutional guarantee for people to

have a voice in their representative government. He recalled that five percent deviation is a guideline they have used in the past as a starting point.

Crowell asked what the Secretary of State guidance for deviation is.

Bartlett thought the Secretary of State said they needed to be as close to equal as possible.

Vorhes said the question is what equal population is. He said the State doesn't have a specific percentage in their rule.

Crowell thought if there is Secretary of State guidance on the issue that the committee member should have the document to base their assumptions.

Bartlett wanted to get feedback from the commissioners on what they know from their district that seems out of sync with the communities of interest. He wanted information to be sent on the current population deviations.

Clingman indicated that will be part of what will be presented at the next meeting.

Crowell wanted to know how many meetings they might need. He also wanted to find out if and when they are going to have a public hearing for the committee.

Adjourned at 11:45 a.m.

Melissa Zimmer
Recording Secretary

Redistricting Task Force Meeting
Tuesday, August 9, 2011
1:00 p.m.
BCC Conference Room

Members Present: Bill Van Vactor, Steve Cornacchia, Scott Bartlett, Diane Wiley, Bill Dwyer, Cheryl Betschart, Judy Williams and Melissa Zimmer, Recording Secretary. Dan Egan and David Crowell were excused.

I Introductions

II. Approval of Minutes of 7/28/11

MOTION: to approve the Minutes of 7/28/11.

Dwyer MOVED, Van Vactor SECONDED.

VOTE: Unanimous.

III. Electing Chair and Vice Chair

MOTION: to appoint Dan Egan as Chair and Diane Wiley as Vice Chair.

Dwyer MOVED, Bartlett SECONDED.

VOTE: 4-1 (Van Vactor dissenting).

IV. Public Meetings Law Summary

Vorhes explained the Public Meetings Law to Wiley.

V. Review Timeline

Betschart said for this meeting the Board will go through the considerations and develop the criteria for making the boundary changes. She indicated that it was up to the committee on the timeline they select. She noted this has to be to the Board of Commissioners by November 12 to meet the charter deadline. She indicated they are looking for a submission in early October. She stated the first date candidates can file for election is September 8. She reported that Eugene and Springfield are looking at adopting their boundary changes in September.

Dwyer asked if every district's deviation is within one percent. He said given the fact there is not a lot of money to spend on this and they are so close, he asked why they are spending time on this. He wanted to do as little as they can do.

Cornacchia recalled that those comments were made at the first meeting by Dan Egan. Cornacchia added that the more he looks at this, the more he believes the same. He wanted a policy discussion on whether they should do this at all.

Van Vactor stated that he was not in that comfort zone because of a lack of information. He didn't understand why Glenwood was part of the East Lane County Commissioner District and why the Springfield District crosses I-5. He commented that when he thinks of the future of Springfield, it seems there is more of a community of interest of that area being a Springfield Commissioner District instead of a district for North Eugene.

Dwyer agreed but he indicated there were not many people in Glenwood. He recalled they had the same problem during the last redistricting. He indicated the Ferry Street Bridge area contains the population. He commented that people who live in Glenwood relate more to Springfield than to the people of Eugene. He said if they try to rearrange the Ferry Street Bridge, they will encounter many problems. He recalled they tried it last time and it didn't work.

Cornacchia recalled the Springfield District was in the same shape when he took office. He noted the Coburg Road boundary of the Springfield District has been there since five commissioners were created. He concurred with Dwyer about Glenwood as it relates to governments but he wasn't so sure that the people in Glenwood feel they are a part of Eugene or Springfield. He thought some would rather stay rural and be in the County and don't want to be transferred. He wasn't ready to assume the people in Glenwood want to be part of Springfield and want to be represented by an urban commissioner. With regard to the Sheldon High School area, he noted the population north of the freeway to Coburg Road is a third of the district. He said if they are going to move 15,000 constituents, then they have to redo every boundary and he wasn't certain there was an interest because of the money situation. He asked if changing everything was a good expenditure of government resources. He said he needs to be convinced that with less than a one percent deviation for any of the districts, why they have to go through a long and involved process at this point.

Bartlett agreed with Cornacchia and Dwyer under the assumption if it is not broken, why are they fixing it. He recalled they struggled last time and the work product was fantastic in that the Board was presented with a scenario of a zero deviation. Bartlett spoke with Sid Leiken and they thought it was not urgent with regard to Glenwood because Springfield would not be annexing Glenwood for some time. He added that Springfield shares urban renewal with Glenwood where they work together. He commented that equity in numbers equates to equality in the workload. He thought if they put all of Glenwood into Springfield, there would be 1,600 less constituents in the East Lane District.

VI. Discussion/Guidelines and Criteria

Bill Clingman, LCOG, distributed the 2010 Population Distribution by Lane County Districts. (Copy in file). He indicated that the population breakdown is already within one percent of their ideal equal number according to the assignment they made. He stated that this is based on assigning each block in its entirety to each district or another, even if the block is split. He commented that the data in front of the Board is an estimate and a point in time.

Betschart recalled that in prior times the task force had looked at the legislative boundaries and lined up the commissioner boundaries. She indicated that if they don't, then it creates splits. She commented that it is more costly to cities and to the County because they have to print a

ballot with two different representative districts and two separate commissioner districts. She said it was recommended that they align the districts.

Cornacchia wanted to stay focused on the criteria given to them. He stated that ease for government elections and printing the ballots are not criteria as they affect the voters.

Clingman stated that there was never a perfect alignment to begin with, there are always mismatches that occur for one reason or another because people are trying to carry out a balancing act to bring the numbers down to an equal amount. He added that sometimes it is impossible to keep things in alignment and to keep things in an equal number.

Dwyer wanted Clingman to show anomalies and analysis on how many there are and how many people are affected by changes. He wanted it based on knowledge and not on ignorance.

Clingman indicated he will run the numbers.

Cornacchia asked why having the same representative as the commissioner is important to the voter. He didn't want Clingman to spend money working up scenarios if they are not relevant to the exercise.

Vorhes said there is nothing in the charter that drives it as mandatory criteria. He said political boundaries are optional criteria. He indicated the Secretary of State had picked it up in her directive and it says: "That each district as nearly as practicable shall be contiguous, be of equal population and utilize existing geographic or political boundaries." He said it doesn't explain why they are used. He indicated that it exists and it is something that can be used.

Cornacchia stated that political boundaries are valuable when it talks to gerrymandering and to communities of interest. He said until he is shown why having the same legislator is important, he will not make it part of his criteria. He said they are asked to deal with actual effects, not with conceptual information.

Betschart indicated from an election standpoint that it comes down to each household dictating what ballot they receive. She added that anytime there is a split, it is more costly. She said it is also more confusing to voters and more costly for elections. She said it was a consideration for the task force, not a requirement.

Dwyer said they are dealing with a county that is anemic. He thought the first order of business should be that if it isn't broken, don't fix it. He wanted to give something to the Board that is within the margin, utilizing the least amount of staff time possible that is the most cost efficient as possible and that gives representation within the boundaries provided by law. He stated that less than one percent is more than adequate. He commented that they will never get it perfect.

Cornacchia wanted to know the additional cost for split districts and what the cost has been over the past 20 years. He heard that status quo is more expensive but what they have now is status quo. He indicated they currently have split districts. He commented that until he can be shown there is an affect on voters, he will question the split.

Bartlett asked if Clingman could produce a map that keeps what they have intact with minor alterations that could accommodate any new boundaries of state districts. He asked if Clingman could harmonize the current districts with the legislative districts. He asked for that scenario to be shown at the next meeting and to try to get as close as possible to zero deviation.

Clingman commented that it will be harder to come up different than what they currently have.

Cornacchia stated that each task they ask Clingman, adds to the bill. He said if they are going to spend money, they need a good reason to spend it, other than an overarching conceptual issue of political boundaries.

Bartlett asked if Betschart and Clingman could review the maps to see if there is anything different they could discuss to accompany their concerns.

Betschart indicated with the new boundaries, they have to see how many splits are created. She indicated there might be nothing that the committee will be able to do

Dwyer thought they should look at the legislative boundaries and splits. He didn't think they would save too much. He said given the fact they are close and that there is not a lot of money, he was ready to go with the figures they currently have.

Wiley indicated that a majority of the committee are happy with the boundaries they way they are. She asked if there were ways they could look at minor tweaking to align the state boundaries where it would make sense. She thought it could be a worthwhile exercise to come back at the next meeting to have a discussion.

MOTION: to move verbatim what Wiley previously stated.

Bartlett MOVED, Dwyer SECONDED.

Dwyer reiterated the motion was to have LCOG and Betschart look at some de minimis adjustments that will reflect the legislative changes and not throw things too out of kilter in keeping with the existing boundaries.

VOTE: 4-1 (Cornacchia dissenting).

VII. Presentation/Where Existing Populations Are

Cornacchia asked if Clingman could add Glenwood without a five district shift.

Clingman responded that it depends on how close they want to be. He said if they throw Glenwood into Springfield, it throws East Lane low enough that it becomes a standout.

Dwyer wanted to leave it alone.

Cornacchia asked if there could be pockets of people to change the population figures if Glenwood is put into Springfield. Cornacchia wanted to give the data as to why they can't put Springfield into Glenwood for the Board.

MOTION: to have LCOG review their resources to determine if there are any obvious anomalies in the non-East Lane Districts that could be used to get them within the deviation on what they lose from Glenwood

Cornacchia MOVED, Van Vactor SECONDED.

VOTE: Unanimous.

Cornacchia stated that he wants to give the Board of Commissioners a quality product they will be able to use.

Van Vactor asked if there were any existing boundaries where Elections always get calls where things don't make sense.

Betschart responded it was the East Lane District. She indicated that people think they are in the city and it is confusing.

Van Vactor asked if the commissioners should review the areas that are confusing to the citizens.

Betschart indicated that is the only area of constituent concern. She said she could check that over.

Cornacchia commented that if there were the funds, he would want to move Springfield east across the freeway and make it a Springfield District and take the Sheldon area give it to North Eugene. He thought they would have to redraw all five districts. He was uncomfortable doing it with the budget constraints they have and the numbers they are at.

Bartlett wanted copies of maps sent to them before the next meeting.

VIII. Schedule Next Meeting

The next meeting will be Friday August 19 at 12:00 p.m. in the BCC. Parking tickets will be sent to the committee members.

Betschart asked the committee to stop by Elections to pick up copies of the hard maps.

Adjourned at 2:50 p.m.

Melissa Zimmer
Recording Secretary

Redistricting Task Force Meeting
Friday August 19, 2011
12:00 noon
BCC Conference Room

Members Present: Bill Van Vactor, Steve Cornacchia, Scott Bartlett, Diane Wiley, Bill Dwyer, Stephen Vorhes, Dan Egan, David Crowell, Judy Williams and Melissa Zimmer, Recording Secretary

I. Approval of Minutes

Minutes of August 9, 2011

MOTION: to approve the Minutes of August 9, 2011

Van Vactor MOVED, Cornacchia SECONDED.

VOTE: Unanimous

II. Recap of Previous Meeting

Egan indicated that he had read the minutes of the previous meeting. He asked the other members about their opinion on how the meeting went.

Cornacchia was under the impression at the last meeting that they were limited in scope to just LCOG's scenario at a cost. He wondered why they were going to spend so much money when they were already at one percent deviation across the board. He learned this past week that they could improve the districts and do it free.

Wiley asked if the way they could do this for free was because the County had the software and they could manipulate it themselves.

Cornacchia thought they had the opportunity to use the resources and produce a quality product for the commissioners. He stated that Moonshadow is only a tool.

Wiley noted she was first told about Moonshadow in the letter she received.

Williams recalled they had some demonstrations early on with Moonshadow. She indicated that she is going to schedule another Moonshadow demonstration.

Wiley said they took a minimalist approach at the last meeting because the deviation was close. She said they asked to come back today to look at two specific situations.

Bartlett recalled if the existing boundaries were within the deviation they should take into consideration the staff expenses instead of reinventing the wheel. He recalled that they asked staff and LCOG to bring a version of the current population figure. He noted that since the state legislative districts had been configured, he asked Bill Clingman to come forth with a version parallel to the first one that deals with the legislative districts as close as practical in a de

minimus way to the existing legislative and commissioner districts, to get as close to identical population as possible.

Van Vactor recalled that he was taken aback at the last meeting on how fast this committee was going to be forwarding its recommendations. He hadn't had the training with Moonshadow.

Cornacchia indicated that the reason they didn't question much of anything at the last meeting was because of the expense. He found out since then there was a way without a lot of expense by using Moonshadow. He said when he heard that, it changed his perspective. He recalled that Moonshadow was not mentioned in the last meeting as one they were going to actually use. He thought if they could use it for nothing, then he wanted to use it for the communities of interest. He thought that before this committee does anything that it arrives at a common definition of what community of interest is. He stated that it is important if they are going to make decisions based on the criteria that they know what communities of interest are among them.

III. Presentation of Scenarios

Bill Clingman, LCOG, recalled that he was told to move Glenwood and make adjustments to bring the totals back to a zero variance and to look at the issue of whether the new state legislative districts created any new ballot styles that would have to be dealt with. He added if so, they could resolve them as they move forward with their own redistricting. He distributed maps and information. (Copy in file). He indicated that not only did the state legislature not create any new combinations, they eliminated a few old combinations. He noted State District 10 has been moved completely out of Lane County. He noted there was one small combination left over and that is where State District 11 overlaps with the Springfield Commissioner District.

Cornacchia asked if Moonshadow also deals with the legislative split districts.

Egan indicated that it does.

Bartlett indicated that Moonshadow is one of many software programs to give scenarios. He commented that there is nothing magic about Moonshadow.

Cornacchia stated that it was free.

Van Vactor stated that it was already paid for.

With regard to LCOG, Cornacchia indicated that whenever they ask for another scenario, they up the cost of the contract. He indicated if they don't ask for any scenarios it doesn't get to \$4,000. He wanted to know what the cost was for the two scenarios they asked LCOG for last week so they can get an idea about the costs.

Clingman indicated that he was asked to shift Glenwood and its population into the Springfield County Commissioner District 2. He said he created two different scenarios. (Copy in file). He said they took population from East Lane and shifted it to Springfield. He looked to restore population back to East Lane. He transferred 1,300 people from Glenwood to Springfield. He made a shift on the boundary between East Lane and West Lane, southwest of town in the area

along Lorane Highway and Spencer Creek and some changes in North Eugene. He said in making those changes, he brought the deviation down to almost nothing. He noted the worst deviation was 55 people.

Clingman also made a Scenario B. (Copy in file). He took care of the entire offset of moving Glenwood from East Eugene to Springfield. (The offset was to move the population into Springfield and move the population back from Springfield into East Lane.) He did that north of Willakenzie, east of Coburg and south of Beltline, west of I-5. He said he was at 1.5 percent variance by making the one change.

Cornacchia thought they needed to look at the urban growth boundaries to make adjustments.

Dwyer commented that they could get through this easier if they put politics on the back burner.

Egan asked how much time Clingman put into the scenarios.

Clingman responded that he didn't put that many hours in running the numbers. He commented that the maps are pretty basic and he didn't spend a lot of time trying to add polish. He indicated that it is a work in progress. He added that his contract is not very large. He stated that no matter which software they are going to use, LCOG has to add the precincts after a scenario is chosen.

Vorhes said if they are trying to get to zero, it doesn't become a legal issue because they are well within the range of flexibility with variations.

Dwyer wanted to see the scenarios that came from outside of LCOG.

Van Vactor recalled that last week he was concerned about Glenwood. He was happy to see there were some ways of working it in. He indicated that he had not see any other scenarios. He wanted to have another opportunity where they will be able to work with Moonshadow.

Dwyer commented that he didn't have any strong feelings about any of the scenarios. He wanted to get within a deviation as close as possible. He stated that they need to keep within the intent of the law so everyone has an equal voice and it minimizes gerrymandering or suspicion that might be put on the group as partisan and moves them forward with any of the scenarios.

Crowell said the fact the population is close gives them the opportunity to step back and see what things they can do like putting Glenwood into Springfield. He was not prepared to fast track this without scenario planning of his own. He added that not everyone has had Moonshadow training. He thought they needed to do this methodically.

Cornacchia didn't think they were ready to look at scenarios until they know the definition of what community of interest means. He had bought into the comments that if it isn't broken, don't fix it because of the issues of expense. He didn't think they had funding to do this. He said when they looked at the criteria, everything was within one percent deviation. He thought that East Eugene should not be in the Springfield district. He added that River Road/Santa Clara has

no community of interest in being divided into two different commissioner districts. He noted in the far Bethel area there is rural and farm area. He wanted to take everything from I-5 west and give it to Eugene. He added that all five districts would need to be reworked. He wanted to protect the community of interest of River Road/Santa Clara.

Bartlett thought there should be a discussion on who the people of Glenwood want to be identified with. He thought they will face a problem if they start changing huge chunks of people. He commented that they will create a Pandora's Box. He commented they are at close to zero deviation because of what had been done ten years ago. He thought if they get into multiple scenarios they will be going into September and they will be using up all of their allowable time into October.

Dwyer left at 1:06 p.m.

Wiley stated she could go along with putting Glenwood into Springfield.

Egan commented from last census to this census the numbers have stayed close. He didn't think the entire job was just to have numbers match up. He thought from the past ten years it was more solid for Glenwood to be in with Springfield. He said in looking at Moonshadow, the advantage was that they could run any scenario. He thought they had the time to explore each member's desire to see what it would look like. He hopes everyone will try their hardest to make sure they match up communities of interest including school lines.

Van Vactor asked why the Springfield District goes west of I-5. He thought Santa Clara/ River Road could be in one commissioner district. He recalled in the past the residents in Santa Clara/ River Road have been split between two commissioners. He thought they should look at what the district would look like with the areas combined.

Crowell asked what would happen if they combined Santa Clara and River Road.

Clingman responded that they have done a lot of those studies of the area at the request of the city of Eugene. He discussed his Scenario C. He agreed that it was odd the east area of Eugene was represented by the Springfield commissioner. He added that Springfield is not big enough to have twenty percent of the population.

Cornacchia wasn't convinced that Glenwood wants to be a community of interest with Springfield. He commented that they just can't pick and choose sections of the city.

Egan reiterated that they want to look at more scenarios. He knew that time was of the essence for Bartlett. He said they weren't fast tracking, they were trying to save the County money.

Cornacchia was told earlier by Jay Bozievich that he already has four scenarios, one of which is the one with East Eugene. He commented that the source of the scenario means nothing to him. He said that everyone has the same tools and it can't be manipulated. He thought they should look at the different scenarios to review.

Bartlett stated that Moonshadow is a new program and largely not being used. He said it is not superior to what they have with LCOG. He said that whatever they do with shifting anything

significant that impacts any incumbent or any political subdivision (or in any way alters the political registration) it could render them subject to accusations of gerrymandering. He didn't want to re-invent the wheel if they don't have to.

Egan said they need to pursue a pathway to get the job done to turn it over to the Board.

Cornacchia noted that by putting Glenwood into Springfield, they were redrawing the entire district.

Egan thought a big divider could be I-5. He thought keeping east Eugene makes sense if they are not reaching up to Oakridge. He thought to remove Eugene west of I-5 means they have to create other scenarios.

Clingman explained the Springfield District should have language in the charter that makes up the district in general geographic terms.

Cornacchia noted the latest legislation separates the UGB and Springfield wants to make their own decisions.

Bartlett asked if they take the people out of the Harlow Road area where they would find other populations.

Trial 5, by Jay Bozievich

Egan indicated that Bozievich put Glenwood in with Springfield and left East Eugene in Eugene and not part of Springfield.

Williams indicated that Bozievich's district would have all of Santa Clara.

Clingman noted Bozievich put population back by Churchill High School.

Bartlett noted that north of Barger was added into Bozievich's district.

Vorhes said they might not be able to determine where the urban growth boundaries will be located. He said Springfield has done it for residential but not for commercial and industrial.

Egan indicated that whether it is LCOG or Moonshadow, there are layers that can be put in. He thought if they do all the work together in the same room, they will come together with conclusions faster than everyone doing it separately. He wanted to have staff from Moonshadow give scenarios that mean the most to the committee.

Bartlett concurred. He added at the end of the day they can compare the current political registration ratios. He was more comfortable with no games being played. He thought all things being equal, if there was a logical reason to reconfigure districts in a reasonable time frame he would be fine with it.

Cornacchia commented that Democrats or Republicans shouldn't be on the table because the positions are not partisan. He said in talking about gerrymandering, all they are discussing is

commissioners, not parties. He noted that Leiken lives in Springfield. He thought they could take the three urban commissioners and find where they live and make sure they are not impacted.

Bartlett stated that certain districts are more conservative than North Eugene and South Eugene. He added that even though these are non-partisan positions that any candidate could go for their "community of interest." He said if they do anything unanticipated that alters the complexion, then it renders them subject to accusations.

Egan reiterated that the group decided they want to be in the same room and run some scenarios to see what the impacts are. He noted some certain values will rise to the top. He indicated for next steps, he wanted to find out why Bill Dwyer left early.

Bartlett thought Dwyer left early because the process was going to be extended into October.

Egan didn't see Moonshadow as something exclusive. He likes Clingman's expertise and he likes Moonshadow as a software. He added that LCOG will be involved after they decide the scenario. He thought it was a mistake to state that they don't want an LCOG person at the table because they will inherit the information. He thought they should use all the tools at hand.

Crowell asked if they created scenarios if Clingman would be able to show them.

Clingman thought the group could export the scenarios into a GIS format that he could bring into his info environment as a list of all the blocks that have been assigned to a particular commissioner district. He said it doesn't take long to put the information into a scenario.

Crowell thought that before they have the next meeting they should have a demonstration with the Moonshadow people.

Williams said they could have a demonstration on Monday afternoon.

Egan asked for the committee to come up with two or three scenarios that they would like to see played out.

Clingman followed the same scenario as Moonshadow and he said he was able to get within 3.5 percent without reaching into Springfield's urban growth boundary.

Cornacchia stated he re-read Vorhes' memo to the committee about the criteria. He indicated communities of common interest were optional. He said what he meant was political boundaries.

Bartlett commented that they shouldn't give any commissioner district a larger work load.

Egan said the numbers have to be close and it is going to have to make sense. He said they are going to have to explain their reasoning.

Bartlett indicated that he liked this option and Scenario A. He thought Bozievich's recommendations were interesting.

Crowell asked if Scenario C could be e-mailed as an attachment.

Clingman indicated that he could turn that into a PDF and he can make a map that looks like Bozievich's Moonshadow map. He indicated that he had been working on East Eugene out of Springfield.

Bartlett noted that Clingman was doing the interactivity of Moonshadow before them. He added if they meet next Friday he hoped they could gather up different ideas and slowly moving forward. He commented that whatever is legitimate is fine with him.

Van Vactor also requested paper maps.

Bartlett asked how they tap into what Bozievich did.

Egan responded that they have staff to forward it.

Crowell said they could have staff forward those to Clingman and convert them to Arc View and Clingman could print out maps of Bozievich's different scenarios.

There was consensus to have that done.

Clingman asked for Moonshadow to be exported to him. He noted that Bozievich had asked for school districts and Bozievich had added it into Moonshadow. He said in the metro area it breaks up the cities into more than one high school attendance area.

Williams said she could put scenarios into Moonshadow.

Bartlett stated there are now three scenarios.

Cornacchia didn't think it made sense for Whitaker to be in North Eugene. He said for political considerations, the people in Whitaker are more associated with South Eugene. He commented that 11th Avenue is arbitrary.

Egan asked staff to find out the availability of everyone for the next meeting on August 25. He thought staff should take the Moonshadow class again first.

Williams reported the Moonshadow class will be on Monday.

Adjourned at 2:35 p.m.

Melissa Zimmer
Recording Secretary

Redistricting Task Force Meeting
Thursday August 25, 2011
10:00 a.m.
BCC Conference Room

Members Present: Dan Egan, Chair, Bill Dwyer, David Crowell, Steve Cornacchia, Bill Van Vactor and Scott Bartlett. Diane Wiley was excused.

Staff Present: Cheryl Betschart, Judy Williams, Stephen Vorhes and Recording Secretary Melissa Zimmer

Minutes

None.

Narrowing Down Scenarios

Egan hoped they could get consensus to narrow down to three scenarios. He asked if the committee objected to using Moonshadow software.

Van Vactor thought that Moonshadow was a great tool. He said as they develop scenarios they can blend it with LCOG.

Egan noted that one committee member didn't think they should use it. Egan also thought Moonshadow was useful.

Bill Clingman, LCOG, discussed Scenario C (Copy in file). He shared what was requested the last time by taking the entire Harlow Road area of East Eugene and putting it back into North Eugene out of Springfield. He found places to add population back to Springfield. He explained that it comes down to the fact that Springfield in of itself is not big enough to be a district and it needs to get population elsewhere. He added that Eugene is too large so the other districts will intrude into Eugene. He commented that if they borrow the Springfield population from Eugene and keep the three districts in the Metro area, then they reserve as much rural territory as possible to go into the two rural districts. He noted that with Scenario C, by taking a chunk of North Eugene out of Springfield, Springfield comes up short 9,000 people. He added to get that many people back into Springfield, he had to expand out into the rural area to build Springfield back up. He noted once they do that then East Lane is short. He said what is in front of the committee is getting population from North, South and West Eugene. He indicated that gets East Lane back to its necessary numbers.

Cornacchia commented that the scenario for Springfield makes sense on the southern boundary and that is what the city has been looking for. He said with regard to communities of interest and political boundaries, he thought it made more sense to go with Mohawk. He said he didn't want to do anything unless they could do it cost effectively. With regard to the entire metro area, he thought if they could go beyond just the numbers and do well, he was all for it.

Dwyer thought the people in Mohawk are rural not urban. He commented that people in Glenwood have been battered back and forth. He thought they wanted all government to leave them alone. He wants this to be fair. He wanted the demographics to show all of the sections. He doesn't want

gerrymandering. He wanted to look at the political registration so when they make changes they can see the demographics.

Crowell stated the County didn't purchase the voter registration module.

Dwyer stated that wasn't true. He thought this scenario affects the character of rural districts.

Van Vactor thought Scenario C was worth pursuing. He added the map is starting to look like what the charter states. He had questions about the Crescent, Lakeview and Chad area going into East Lane.

Crowell echoed Van Vactor's comments. He thought it more closely resembles what the charter calls for than the current one. He thought it was worth pursuing, but it wasn't in its final state.

Bartlett thought the scenario went too far east. He thought there was logic for transporting the Harlow area into North Eugene. He spoke to Elmor Bosjes (the head of Moonshadow yesterday) and Bosjes said the Labels and List file is part of Moonshadow Borderline ordered by the County. Bartlett stated that Imor could put back the Labels and List files into the Moonshadow for free. He added that it was a standard component of Moonshadow Borderline. He wanted staff to look into it.

Crowell recalled that Dwyer said Moonshadow Borderline was available today. Crowell indicated that it wasn't available today.

Dwyer stated it was available. He didn't state it was available today.

Bartlett stated the County told them not to purchase it.

Crowell said that they never want to have that information to run afoul of accusations that they were gerrymandering for political purposes.

Bartlett didn't think the committee should be afraid of information. He said except for the extension of East Lane he liked Scenario C.

Egan commented that Scenario C was a scenario that was worth pursuing.

Clingman noted there was some discomfort with the North Eugene area and he agreed.

Egan thought it made sense for Springfield to go up to the Mohawk Valley. He agreed with Dwyer that few people will identify with any of the metro area if they are in a rural area. He liked it and thought it was worth considering in the future.

Dwyer resents that the committee is afraid to ask if something is available because of the information.

Crowell said his issue is that it is not available to them.

Bartlett stated that he wants to do his best as a citizen to have an honest product. He added that he wants to be satisfied that whatever they come up with is not some radical reshifting. He asked the committee to give him that satisfaction as one member but to make certain that whatever they do, that it is modest. He indicated that Moonshadow Borderline was used by the House Republican Caucus with

the Labels and Lists. He just wanted to have the capacity to take a look at where the Democrats and Republicans are located. He didn't think it was unfair to honor his request to get that information. He said if other members don't want to look at it that would be fine. He was asking for that capability.

Cornacchia thought they were doing the scenarios without those kinds of considerations. He said those types of scenarios are irrelevant when it comes to the criteria that was supposed to be used. He said he was confused because when he hears that Bartlett doesn't want any gerrymandering or political games played, Bartlett wanted to go and look at the politics. Cornacchia said they either do to the task they were given or they say no they will look at all the political ramifications of all changes. He wanted to do this consistent with the task they were given to look at redistricting, based on the criteria; or they say to the commissioners they believe there is good public policy beyond that and have a political discussion on all the changes. He said he wasn't there yet. He indicated they have thresholds to pass. He wanted to make those decisions and then move on. He said they have to determine if they are going to get political about this.

Egan asked if this software was available the last time this exercise took place in Lane County

Vorhes didn't know the answer. He thought the technology might have been possible. He said the question is whether this task force wanted to look at the data then. He wasn't sure.

Betschart explained that the voter registration information had to be purchased from the state so Moonshadow did not have it initially. She commented that she didn't know how accurate the information is because it is purchased at a point in time. She recalled that when this was initially being discussed with the Board, they specifically asked them not to give the task force voter registration information because it was not on one of the considerations for the redistricting plan.

Bartlett recalled the list of criteria that Betschart gave to them was to show no favoritism to one person. He didn't doubt Bozievich's intentions but he wanted to make sure there was no favoritism to one person with regard to any perspective contest or political party. He didn't want to construct the registration and fine tuning in working with LCOG on their political agenda. He wants to be able to trust but verify the information. He said the criteria clearly says no favoritism to any person. He said they need to be above this and having the data to check it out is an honorable thing to have.

Egan wanted staff to explore the motivation behind not initially saying that the voter registration is their charge. He said a larger more long lasting theme of looking ahead ten years to get the population correct is of paramount interest. He wanted staff to go back on this matter and get an opinion.

Betschart stated that Vorhes prepared a memorandum two meetings ago that outlined the statutes and charter guidelines for each consideration that was presented to the Board. She thought that could be reference material.

Egan wanted something back from staff that the committee is interpreting things the right way. He asked for the latest date the work is to be presented to the Board.

Betschart indicated that October 19 is the date the task force will submit a recommendation to the Board. She recalled that ten years ago the task force presented two or three scenarios and the Board asked to drop one. She noted the final recommendation for Board action is due November 12.

Egan wanted to come up with two or three general recommendations. He wanted to get disagreements out of the way so they can start to write a report.

Clingman said he was experimenting to compensate East Lane for the loss of land surrounding Springfield, other than taking the entire area of North Eugene, north of the Beltline. He thought it was complicated but it could be done. He thought they could look at shifting the Harlow Road area into North Eugene in some other fashion. He indicated the deviation of Scenario C was under one percent.

Other Scenario Ideas

Williams distributed the maps from Jay Bozievich. (Copy in file).

Cornacchia had made a request that if authors were going to provide information that they be present to explain what they are doing.

Bartlett stated he had no problem, but he had some discomfort with having any one commissioner having a dominate role in this. He recalled Cornacchia wanting to ask the commissioners if they have any suggestions with regard to their districts. He hoped every commissioner could be invited to give their suggestion as to how their district could be more fined tuned.

Egan requested that Bozievich come in to present his scenarios. He asked that if at any time a committee person is uncomfortable with a presentation that they raise their hand. He wants to address things right on the spot.

Cornacchia asked for three things: a name or label for each of the four scenarios that describe it; what Bozievich was trying to accomplish with that scenario and where he went to on the map to make changes to effect what he was trying to do.

Bozievich reported that all scenarios move East Eugene. He said his objective was to use the UGB as a boundary line between Eugene and Springfield districts. He noted his first attempt to balance the population of Springfield; he followed the map south along the McKenzie Highway to get rural areas into Springfield to add population. He noted the first version was the Highway 126 version. He said the second version (Trial 2) was the same except he used the Springfield School District boundary on the south that forced him to go up the Mohawk Valley. He was also trying to get Glenwood into Springfield. He noted after that all of the scenarios with Springfield are the same.

Clingman noted for his version (Bozievich Trial 1) he didn't follow the school district boundaries to the south, he included all of Jasper Natron. He said in getting up the Mohawk River, it was hard to add rural areas to the metro districts because they run into census blocks.

Cornacchia asked if there was a prohibition to split census blocks.

Vorhes said it is about how they allocate the population within the census block to get to a lesser risk status. He noted that they cannot split census blocks in Moonshadow.

Bozievich Trial 2

Bozievich said this was the same as Trial 1 but he kept the university apartments with student housing. He had the south part with the whole university area. He thought I-105 was a significant geographic boundary. He followed the city of Eugene neighbor lines. He said once he worked on Springfield, he gave some of his district to East Lane.

Cornacchia asked if all four scenarios is moving Eugene and moving Glenwood with Whitaker being a tool.

Bozievich explained that it was a byproduct and a way of finding a way to fit the East Lane District as a part of Eugene that made sense. He gave the entire Churchill District to East Lane. He noted Trial 2 splits Santa Clara and River Road.

Cornacchia asked if they could move Santa Clara and River Road together.

Bozievich indicated for the next two trials he did include them. He said this was his first attempt on balancing. He indicated that Trial 4 and Trial 5 were similar. He tried to keep Santa Clara whole as a neighborhood. He noted for Trail 6 he tried keeping Santa Clara/River Road together as a community of interest.

Van Vactor asked Bozievich what he had to take out in Scenario 6.

Bozievich responded that in order to pick up all of Santa Clara, he had to take out more of Bethel and put it in West Eugene. He said he followed the 4J School District line. He added that the Junction City School District boundary comes into the North Eugene area.

Bartlett thought by putting Whitaker into South Eugene, that Bozievich was taking one of the most diverse progressive demographic areas and removing them and making North Eugene a more homogenized district.

Bozievich explained where his boundaries were. He thought it was important to have communities of interest and geographic boundaries.

Cornacchia asked if Bozievich put all of Santa Clara into the North Eugene District. He asked if they have to take West Eugene out. He said it gives them a topic of discussion on these scenarios. He asked if West Eugene more connected to North Eugene as a district than Santa Clara connected to River Road. He asked if they could make that statement for scenarios 3, 4 and 5 to have that discussion point with them.

Bozievich indicated that there is also an association between Santa Clara and Junction City and West Eugene and Veneta.

Cornacchia didn't know if he wanted to forward the Board scenarios 3 and 4 unless there was a significant reason when they go through the analysis.

Bartlett wanted to see a scenario that does not have the Whitaker District and the Downtown area placed into the South Eugene Commissioner District and further he wanted to hold the line to between the North and South Eugene Districts along West 11th.

Egan asked if there were any other scenarios submitted to the committee.

Williams said she hadn't heard from anyone else.

Egan commented that they have seen some major themes with the scenarios. He noted from the scenarios they have had in front of them, that Glenwood being a part of Springfield seems to be something they should get consensus about. He requested that any future modeling contains Glenwood being a part of Springfield.

Bartlett and Crowell concurred.

Van Vactor supported it with the caveat that once they move the line, then what happens elsewhere, recognizing what the impacts could be for the other districts.

Dwyer wanted to put Glenwood into Springfield if it was possible.

Egan stated that there was consensus from the committee that Glenwood into Springfield made sense. He asked about moving the Harlow Neighborhood into North Eugene.

Bartlett thought it made sense if it doesn't trigger any radical adjustments of other districts.

Crowell agreed moving the Harlow Neighborhood into North Eugene.

Van Vactor agreed to move the Harlow Neighborhood with the same caveat.

Dwyer stated that it made sense.

Cornacchia said he agreed if it didn't trigger any adjustments.

Egan reported that there was consensus from the committee to place the Harlow Neighborhood into North Eugene. He asked about South Eugene.

Bartlett indicated that he wanted to keep the Whitaker District in North Eugene because it is in the North Eugene High School District. He added that both Whitaker and Downtown West Eugene up through 13th are in the North Eugene High School area. He thought it messes with the diversity of North Eugene. He said from the South Eugene perspective, there are a lot of considerations. He said it would radically alter North Eugene if they moved Whitaker to South Eugene. He thought Clingman's Scenario C had everything that they had discussed and he was comfortable with it.

Van Vactor stated that he raised the question about the Crescent and Chad area in Clingman's Scenario C. He didn't have the same comfort level as Bartlett for Clingman's Scenario C.

Egan commented that all of the questions raised are about the areas west of I-5. He asked how the boundaries on that side match up.

Crowell thought they should have a discussion about how many scenarios the group will forward to the Board of Commissioners. He said they shouldn't strive for one. He said there is room for compromise in terms of multiple scenarios in moving out of the committee.

Egan asked about the scenarios that were previous presented.

Crowell said he like Bozievich's scenarios. He liked the way the South Eugene District looks. He said it followed major arterial and neighborhood association lines. He also liked the area between East Lane and West Lane, but he would move the West Lane line further east. He noted in the current situation East Lane goes currently to the summit of the Coast Range and he didn't think it made sense. He thought Territorial Road as a boundary on the south made sense to him and pulling East Lane out of the top of North Eugene. He said for Trial 1, that East Lane will need population now and into the future. He commented that it is not perfect, but he liked how Bozievich focused on the three metro areas with his scenarios.

Bartlett said coming from South Eugene and knowing Sorenson very well, he was concerned about the Whitaker District being Downtown, coming out of the North Eugene part of the North Eugene High School District. He said it will fundamentally alter the political equation in the North Eugene District. He said that will be perceived to some as gerrymandering. He said it is injurious to diversity and makes North Eugene much more homogenous socially, economically and ethnically. He stated that Whitaker is a culturally rich area and to take it out of North Eugene is not supportable. He didn't like it at all. He didn't think disrupting the clean boundary of West 11th was good and he didn't support it. With regard to West Eugene, he said it gets rid of some of the urban area components but it swaps and gives it to the East Lane District.

Cornacchia said of the Springfield scenarios, that neither Mohawk nor the Upper McKenzie perfectly fits a community of interest with Springfield. He understands that Springfield needs to get the population somewhere. He believed the Mohawk has more of a connection because of the school district than does going up the McKenzie past Camp Creek. He didn't like Trial 1. He added the other trials do include Mohawk. He thought Santa Clara all together should all be in either West Eugene or North Eugene and not split with two commissioners. With regard to Whitaker, the considerations Bartlett are putting on the table are irrelevant relative to the criteria they were given. He thought one could argue they would be in violation of them if they look at community of interest. He commented that Bartlett wanted North Eugene to be more diverse, instead of more the same, but they are trying to find areas of similarity. He thought the Whitaker people have more in common with the South Eugene District than the North Eugene District. He sees the resistance to Whitaker as an exercise in potential gerrymandering.

Egan wanted counsel to give an interpretation on what it means around the issue of community of interest.

Dwyer said things are changing. He likes what the statute says about straight lines and highways or roads. He didn't want to cross 11th or 18th. He thought River Road and Santa Clara were communities of interest. He thought that as long as the population is within the parameters and using straight boundaries, he would be supportive. He didn't want to talk about diversity and community of interest. He stated that he wanted to look at the background noise and then he would be able comment better. He wanted to see the background associated with this whole process.

Van Vactor liked the concept of North Eugene District containing all of River Road and Santa Clara and the policy choice of where West Lane County should be. He thought they were making good progress.

Egan thought having all of Springfield together made sense to him. He added if he was to tweak anything, he would go into Jasper Natron instead of the Mohawk Valley. On the Eugene side, he wants to keep communities together. He thought Santa Clara and River Road makes sense. He thought there could be a number of things that might not make it possible, but he thought there were other considerations. He wanted the Springfield, Santa Clara/River Road scenarios taken care of and the rest would have to be tweaked to make it work. He didn't know much about the Whitaker Neighborhood situation and he didn't have an opinion. He wanted to have either minutes or bullet points for what was just discussed out to every member so they can review it ahead of time.

Betschart reported they have an agreement with LCOG and the agreement states LCOG would prepare three to five scenarios for submission to the Board of Commissioners. She added that is what Lane County is paying for.

Clingman indicated that in all of Bozievich's scenarios, he didn't hear anyone address the shifting of the entire area around Churchill High School out of South Eugene and into East Lane. Clingman noted that was where Bozievich was recovering metro population in East Lane instead of the Crescent Chad area in North Eugene. He stated that is what triggers the shift in the Whitaker area because then South Eugene has lost population. He commented that everything triggers something else.

Cornacchia wanted to see things done without a major problem occurring.

Clingman asked the task force about putting Churchill into West Lane.

Bartlett commented that as the only Eugene member of this body today, by removing all of the Eugene residents into a rural district that goes to the ridgeline of the Cascades is not going to be well received. He asked Clingman if he could accomplish the Springfield fix without doing that. He said they are taking people in the city limits and throwing them with Oakridge. He didn't think it made sense. He said their criteria is to only review existing commissioner district population densities and modify boundaries when necessary. He was uncomfortable.

Crowell thought Bozievich's scenarios were variations off of one. With regard to the Churchill community, he said that he could go either way.

Cornacchia concurred with Crowell. He didn't care. He thought whatever they could to make it work.

Egan thought if there was urban density they could possibly use Fox Hollow.

Van Vactor wanted to see all the alternatives to Churchill but not at the expense of the Crescent, Lakeview and Chad area. He thought that was denser than the Churchill area.

Crowell asked about splitting census blocks.

Vorhes thought a critical defense is attributing the population to where it is. He said splitting a population block creates less risk as long as they have a good rationale and good evidence. He said from a legal standpoint, it is how they attribute or allocate the population to the districts and if it is easily understood and clear and supported by the evidence. He said a legal basis for a challenge might be that the population didn't comport with reality or the evidence they had.

Cornacchia wanted to ask Bozievich to create a scenario of 6. He wanted it to contain Mohawk for him, Crescent for Van Vactor and tweaking for Egan on Japser. He said everything was covered except for Whitaker for Bartlett and Churchill. He asked what happens if they take from Whitaker and give it to West Eugene. He wanted to see if the numbers work. He added that Scenario 6 also gives a clean Santa Clara/River Road into one district. He asked if they take Whitaker to put it into North, then what happens to Crescent.

Egan said it was important for them to make progress. He wanted to see how they come to consensus and what they need to see. He asked Clingman if he had enough information for him to come back or get out the issues they brought up today.

Clingman said he heard there is consensus on some points but it still sounded like there is more on the part of the task force to include all of Jasper Natron in Springfield given what is likely to happen over the next decade. He indicated that is not what Bozievich's scenarios do. He thought if they added Jasper Natron they wouldn't have to extend that far to include population for Springfield. He needed guidance as to what they wanted to do with River Road/Santa Clara; whether they want to see him create a scenario that adopts some of the elements of Bozievich's number 6. He added that he could come back with numbers that are comparable to the other numbers they have seen.

Egan indicated that Whitaker was a request from Bartlett. He wanted to get things set so there are only one or two more things to discuss. He said if they bring in the Jasper Natron area he wanted to know how much into the rural area Springfield will go. He said the next thing for him that makes sense is Santa Clara/River Road being together. He knows that will move some things around.

Bartlett thought keeping Santa Clara as a whole might trigger some problems.

Cornacchia said instead of creating another scenario, he wanted Scenario 6, altered for Jasper Natron. He thought Bozievich could redo that. He noted that there are only five census blocks in the Jasper area. He thought they should take 6 that already contains Santa Clara/River Road and Chad and North Eugene. He asked what they do with West Eugene, Churchill or Whitaker. He wanted to see that scenario.

Bartlett wanted Clingman to bring maps. He said he would sign off on Scenario 6 if they don't take Whitaker into South Eugene if it doesn't trigger radical readjustments. He liked Scenario C, as he thought it was well done. He thought maybe there could be fine tuning.

Egan didn't think they would have a single scenario that would be the only one. He thought if they could get 90 percent of people agreeing, he thought it would be okay. He didn't think the commissioners would expect them to be all of the same mind.

Bartlett indicated that he will be gone from September 7 to September 23. He hoped they could have meetings in the next two weeks.

Egan announced the next meeting will be September 1 from 10:00 a.m. to 12:00 p.m. September 7 will also be a meeting date at 10:00 a.m. to 12:00 p.m.

Adjourned at 12:05 p.m.

Melissa Zimmer
Recording Secretary

**Redistricting Task Force Meeting
Thursday, September 1, 2011
10:00 a.m.
BCC Conference Room**

Members Present: Chair Dan Egan, David Crowell, Scott Bartlett, Steve Cornacchia, Bill Van Vactor, Bill Dwyer and Diane Wiley were excused.

Staff Present: Cheryl Betschart, Judy Williams, Stephen Vorhes and Recording Secretary Melissa Zimmer

I. Approve Minutes of August 19 and August 25

Minutes of August 19, 2011

MOTION: to approve the Minutes of August 19, 2011.

Cornacchia MOVED, Crowell SECONDED.

VOTE: Unanimous

Minutes of August 25, 2011

Bartlett noted on Page 1, where Cornacchia talked about going with Mohawk “because it lies within the Springfield School District boundaries” he wanted to have added.

Cornacchia indicated that Bartlett was asking for his comments to be revised by his understanding and that is not what he said. He stated it was one of the reasons, but it wasn’t the reason.

Crowell asked if what was reflected in the minutes was correct.

Cornacchia responded that what was in the minutes reflects what he said.

Egan indicated the minutes taker did not verbatim record their comments. He said unless there is recommendation by the entire committee that it significantly changes the sense of what was said by anyone, they have to be careful not to recall word by word or phrase by phrase.

Bartlett noted on Page 2, 4th paragraph, he said “provided it did not trigger gerrymandering in North or South Eugene and the minutes didn’t included that. He always said that.

Zimmer didn’t recall Bartlett stating that but she will go back and listen.

Bartlett stated that the correct spelling is Eimor Bosjes. Page 3, he said what the list of redistricting criteria Betschart gave to them that there be no favoritism to them. Bartlett stated further on that it wasn’t “LCOG’s” personal agenda, but anyone’s personal or political agenda.” Page 5, the Whitaker District and the Downtown area placed into the South Eugene Commissioner District is what he said, not the Whitaker District and the Downtown area, further

he wanted to hold the line between the North and South Eugene Districts along West 11th is what he said. Page 7, homogenized to homogenous, not ethnically but ethically. Bartlett stated that Whitaker is a culturally, ethnically and socio economically diverse and rich area.

Egan remembered the statement and he know what Bartlett meant by rich. Egan started Bartlett was adding words that he didn't state.

Bartlett didn't mean rich like a millionaire.

Egan said the minutes recorder will have to listen back and if he stated it she will add the whole statement.

Bartlett noted on page 5, fifth line down, Cornacchia said West Eugene and it should be West Lane District.

Cornacchia thought he said West Eugene. He said having read through all the minutes, he has been very pleased with the minute taker. He thought there appeared to be a theme for the suggestion of modifications. He stated it was extremely important that the words get down correct and that they strive to do that. He requested that they strive to think before they speak and use appropriate terms they actually mean. He commented that he grows weary of the innuendo. He heard he is supposed to follow some thread that Bartlett has put out and not screw other districts. Cornacchia stated that were Bartlett's exact words.. He stated that he is getting tired of someone casting the comments that they are doing something other than a job. He added that no one is saying to Bartlett to help Rob Handy and make sure that Rob Handy's district stays in a way in which he has the best opportunity to be elected.

Bartlett stated his comments were his comments and they can stand on the record.

Cornacchia stated that Bartlett can talk about them screwing people and actually making the statement that that is what they are doing but they can't respond.

Bartlett stated that he believed that.

Van Vactor said some of them he recalled Scott maybe right but others he didn't recall. He stated that minutes are suppose to be a summary, not verbatim. He thought the minutes were great. He would have trouble voting yes with all the amendments recommended by Bartlett.

Egan thought a few were changes where there was a wrong word. He said where there is an insertion of a whole phase or sentence, he asked the minutes recorded to go back and relisten. With that caveat he wanted approval of the minutes. He said with minutes, they can't say: "I wish it were that way." He said where there words added if it indeed that was the case, to amend the minutes and if not, they won't be in the minutes. He asked if the committee needs to see the amended minutes first.

Cornacchia said he didn't need to see them as they were much to do about nothing.

MOTION: to approve the Minutes of August 25, 2011 with the discussion about the minutes.

Bartlett MOVED, Crowell SECONDED.

VOTE: Unanimous.

II. Staff Report Back

Egan asked the committee if they felt adequate process was being made. He asked if there were any issues that were holding them up.

Van Vactor responded that he thought the group was doing great and Egan was doing a good job as chair. He commented that there are difficult personalities. He recalled that he wanted the group to look at Glenwood and where Springfield goes into Eugene. He has been happy with the results.

Cornacchia and Crowell concurred.

Bartlett was concerned that they may be harming the two Eugene urban districts. He said he has been sympathetic and supportive in principle to honor the Springfield members regarding the Harlow Road removal and the Glenwood insertion provided that it does not trigger needless or radical inappropriate incursions onto South Eugene. He added that Bill Clingman, ODOT, has indicated that could be accomplished without carving out parts of the North Eugene High School District with Whitaker and Downtown West Eugene and cramming them into South Eugene. He agreed with Cornacchia's rationale that protruding the Springfield District up the Mohawk because it is in the Springfield School District has logic to it. He added that same logic in order to be consistent would hold that the North Eugene High School District should remain intact with the North Eugene District. He stated that he would have a hard time supporting any package of scenarios that included what he firmly believes would be gerrymandering, a radical altering by the Whitaker Downtown insertion. He said since Clingman has found a way to avoid that and avoid taking the Churchill West Eugene area and taking that from South Eugene and cramming it into East Lane District, doesn't seem logical. He added with those two caveats, he could support and honor the request for the Springfield alterations. He said if the committee wanted to honor them with fairness and reciprocity, don't try to screw over the others.

Egan didn't want to leave today without knowing the next two steps, having a general agreement, is it typical practice to have 2, 3 or 4 scenarios to present to the Board. He felt good about the process. He thought if they stick to their task they will be okay. He hopes that good decision in one place are not coupled directly to good decisions in another place. He didn't want to get into the process of horse trading. He didn't think anyone gains from that. He hoped in each case that they make the best decision they can.

III. New Scenarios

Bill Clingman, LCOG, indicated that he had a new scenario based on direction he got from the task force at the last meeting. He said this scenario was to use some of the ideas that were brought forth from some of Bozievich's scenarios that had to do with pushing more of Springfield into the lower Mohawk area and instead of putting the whole Chad Crescent area into East Lane, instead gain the East Lane population by looking at the Churchill area and

because that takes away from South Eugene, then South Eugene gains by taking in by more of the Downtown and the Whitaker area. He passed around a table that supersedes the previous versions because each time he is adding more to it. (Copy in file). He recalled the existing district scenario (Scenario O) and the same as Scenario A, B and C as last time, but he has added Scenario D. He characterized it by mentioning the major shifts: Glenwood into Springfield; the Harlow area of North Eugene into the North Eugene District; the Lower Mohawk area into Springfield and the Churchill area into East Lane and the Whitaker area into South Eugene. He commented that once they start a change, it creates a chain reaction and they have a number of significant changes involved from the existing districts to this scenario. He distributed copies. (Copy in file). He recalled the task force was okay going into the Japser Natron area and that was not what Bozievich's scenarios did.

Cornacchia asked if Clingman had a subsequent scenario to this one that takes Whitaker out and adds Churchill in. He thought the idea would swap Churchill into South Eugene.

Clingman said they could do that but East Lane would be dramatically short. He recalled that was Scenario C, but the result was that the entire Chad and Crescent area was in East Lane.

Bartlett stated that Scenario C accomplishes the insertion of Glenwood into Springfield and removes Harlow without putting the Whitaker and Downtown area and without subtracting the South Eugene neighborhoods around Churchill. He was comfortable with Scenario C and it doesn't touch the South Eugene area. He knew that Van Vactor was concerned about the Lakeview Crescent area, but he was not concerned about that area because they are new areas. He added the East Lane and West Lane districts are hybrids.

Clingman said Scenario C does not require much change to South Eugene because the East Lane population lost to compensate Springfield for the loss of the Harlow neighbors is accomplished by putting all of the Chad Crescent area to East Lane instead. He said it was legitimate. He thought they could take Scenario C and modify it in a way that goes up the lower Mohawk and less into the Deerhorn, Walterville neighborhood.

Egan said there is going to be a time they have to explain why they did what they did and it is defensible. He said with Scenario C the urbanized area going into the rural district they would have to explain why they chose it.

Clingman said a lot of changes are triggered by the task force asking to see what it would look like to take the Harlow neighbors and put it out of Springfield and into North Eugene. He added that was an intra metro shift.

Van Vactor recalled when the commissioner districts were first formed, they recognized they couldn't get all of the rural population in rural areas and they came up with the concept of spokes on a wheel. He is asking where some of the more rural areas are in the metro area away from the core that are logically more rural. He commented that the Chad Crescent area is all urban.

Clingman said he took part of the area in the South District down near the top of Chambers where it leaves town. He said that becomes rural. He needed population and that is where he took it.

Egan said taking the most rural is most difficult because there aren't people there. He added when the spoke comes in, it will have to hit some people. He said one of the districts will have a heavily urbanized part. He said when he looks at the south part of South Eugene, it is rural but there not a lot of people. He said they are going to have to discuss Churchill and Chad and Crescent because that is where the people are located. He said they are going to have to have a scenario with one urban area is into a rural district and another scenario going into another rural district. He said there are populations at the fringe of the cities that will be coming into play.

Cornacchia thought when they do their report that they change the language. He thought they should talk in terms of metro and non-metro. He noted that West Lane has a huge urban area. He said they get lumped into the rural districts by metro people. He thought that helped with the rationalization and basic foundation. He didn't think there were many homes north of Ayres. He said there eight houses to the acre. He said to him, Ayres hits the issue of what is the most outskirt area. He thought Churchill appears to be more of an outskirt area than Ayres Road. He stated it looks metro to him.

Clingman noted there was new development going in the area above Warren and Timberline.

Bartlett said people in the South Hills don't identify with Oakridge. He said he would take Churchill into East Lane instead of Whitaker into South Eugene. He didn't know why the rest of the group was so resistant about the Chad Drive area.

Cornacchia commented that most of them have come to the conclusion that to make any changes they are going to have to find one of the metro outskirt areas to meet population. He said they are holding their nose and finding the one that is least offensive.

Bartlett stated he was more tolerant for either for the Ayres Lakeview, but not Churchill High School itself, but around there than around Whitaker and Downtown Eugene.

With regard to Scenario C, Cornacchia said they wouldn't have to touch Whitaker but for a couple of blocks and they would swap Churchill for Chad Drive.

Bartlett asked if the problem with Scenario C is with Lakeview Chad Drive. He wanted to go with either an as is under one percent deviation in some scenarios or Scenario C.

Van Vactor said the issue for his was Lakeview Chad Drive because of the density.

Cornacchia stated that area is packed with people, where Churchill is somewhat undeveloped.

Crowell thought they should look at Bozievich's other scenarios as it might help to shed some light.

Egan noted if the Springfield changes are made and Whitaker stays in South Eugene, the shifting of the others will precipitate a significant metro area in one or both. He thought they could possibly split the population from Chad and Churchill.

Clingman indicated someone from LCOG mentioned to him that another consideration is to think about the person who might be campaigning for that seat and the fact they might have to find connection to two different urban metro neighborhoods instead of just one.

Williams was given an update for Bill Clingman's time. She asked if Clingman should stay for the whole meeting. She stated they are running short on hours per the agreement.

Egan asked how many hours were left in the agreement.

Clingman said he has already overspent the time he has put in. He thought there would only be one or two interactive sessions. He didn't realize there would be a lot of meetings.

Crowell asked if all hours was the \$3,000 to \$4,000 with the maximum cap of \$5,000 the Board put out. He asked where he was.

Clingman said he could make room for more hours, but not much more.

Crowell said someone is going to have to ask the Board for more money.

Egan asked if the commissioners work was part of the same contract.

Cheryl responded that it is part of one contract.

Van Vactor thought it was helpful to have Clingman present. He noted they do have the Moonshadow project and it could them reasonably close. He thought of budget concerns they could not use Clingman until they get down to two or three actual scenarios. He said if Clingman doesn't understand what is produced by Moonshadow, he might have difficulties. His preference is to use Clingman as much as they can. He was willing to switch over to Moonshadow and do it themselves.

Bartlett stated he has a hard time understanding and reading Moonshadow maps. He indicated the maps that Clingman makes are clear and understandable. He said he can work with Moonshadow but they recommend the Board double the contract. He is uncomfortable not having Clingman present.

Egan asked staff to present this to the Board and find out if the Board wants to put more money toward this. He thought they were close to finishing their side of this. He recommended having a report from this committee and answering questions. He thought they were close to getting this done. He asked Clingman how many more hours he would need for contract hours.

Bartlett stated the administrator has the authority to execute any contract or expansion under \$100,000.

Williams tried calling Bill Dwyer at 11:05 a.m. She was not able to reach him.

New Scenarios

Bozievich presented four versions. He changed the Springfield District to bring in some of the Jasper Natron and bring McKenzie, but still extending out to Mohawk. He noted that was the major change. (Trial 6 with Jasper Natron). He indicated that he unbalanced the populations and got to a two percent maximum variance. He tried to make Springfield more compact. He said it gets upper Camp Creek Road out of Springfield and brings in the boundaries. He noted the other trials are the same as Trial 6. With the others he brought Whitaker into North Eugene. He indicated that he had to make changes to South Eugene and other districts to do that. He said he followed census blocks and brought Whitaker into North Eugene and it makes South Eugene way under in population. He had to play around. He took what was in the North District and put it in the South District.

Bartlett asked if the current border between North and South Eugene is West 11th.

Bozievich responded that he followed the Whitaker Neighborhood boundaries.

Bartlett said he annexed Churchill High School west of Willamette and North of 11th into South Eugene.

Bozievich indicated that is what the current boundary was from Trial 6. He said it takes population from West and East. He gave Crow Applegate School District to East Lane County. He noted there is no 4J School District in the West Lane District in the version. He arbitrarily chose Bertelsen Road as the divider. He said it keeps the Churchill Neighborhood intact in East Lane County

With regard to Trial 6, Bozievich explained that instead of going far west, he used Bailey Hill as a dividing line and the railroad tracks instead of Roosevelt. He took in more of the Churchill Neighborhood in the south. He said it gets the Whitaker Neighborhood in the North District. He commented that school district boundaries can change with the student population.

Egan reiterated they were adding Jasper Natron to Springfield, bringing in the non metro area tighter in Springfield, putting Whitaker in North District, going west to South Eugene District.

Bozievich said there are some census blocks that created a two percent variance.

Clingman commented that they risk creating a huge nightmare for Elections if they take one of the manufactured homes and if they split them with a district boundary, they have created a nightmare.

Cornacchia said they considered the language from rural urban to metro and non-metro. He said there isn't a scenario out there that every member of the committee will be satisfied 100 percent around the borders. He said they wanted to start with the basics to move East Eugene out and move Glenwood in. He said if they are agreeing to that, that in certain spots they won't be able to agree with the scenario in how it has to come out. He said if they are not committed to the first, then they shouldn't embark on the second. He added there was a significant desire to keep River Road/Santa Clara together.

Bozievich indicated Trial 6 kept Santa Clara/River Road together. He said the four new versions all have Santa Clara/River Road together because he heard there was a desire to do that.

Cornacchia said to do it they have to be steadfastly committed to the significant changes that start this. He stated if they are, they should move forward and give them the best possible product. He added the other consideration is that they give them as one of the scenarios a no change. He was committed to move forth with the major changes.

Bartlett wanted to see a scenario that did not alter the standard transportation line of West 11th as the boundary they established between North and South Eugene, that leaves within the North Eugene High School District of the North Eugene Commissioner District, the Downtown West Eugene area north of West 11th, so it is not just Whitaker, but the southerly part of the North Eugene High School District.

Bozievich indicated that in order to do that he has to take something from Santa Clara.

Van Vactor supported Bartlett's recommendations as a scenario.

Egan concurred with Van Vactor and Bartlett.

Bozievich indicated that he will look at Trial 6 with Jasper Natron and start from there and move to West 11th and follow the current commissioner boundary line to see what he can do. He will still include Glenwood into Springfield and the Harlow Road area in North Eugene. He thought it would mean sacrificing Santa Clara.

Egan asked about Trial 6, Whitaker 2.

Cornacchia stated that it was his favorite. He also likes D2.

Bartlett didn't like the violation of their Attachment C criteria that Betschart gave them that talks about transportation links. He said they are placing so much credence on the transportation link with regarding to helping Springfield consolidating its own self and yet so much pain was done to clean up an egregious 1991 gerrymander where North Eugene was south of Churchill High School and they made West 11th go from Ferry to Greenhill last time and now they are altering that part of Downtown Eugene west of Willamette dense with people and stripping it from North Eugene. He didn't like it as it violates their transportation link criteria.

Egan agreed the changes should go to Springfield without putting the rest of the County in a pretzel. He thought South Eugene looked good and he liked the idea of Santa Clara and River Road being together. He commented that they have inherited a non-perfect layout of how the districts are.

Bartlett asked Clingman if they left Ayres and Lakeview within the North Eugene District without having to find other people to make it identical, how much plus or minus five percent would they be. He looked at Scenario D. He asked if there was a way to keep the North Eugene High School southerly portions of their boundaries now in the North Eugene District remaining in the North Eugene District without such radical carving to the southwest.

Cornacchia asked what radical was.

Bartlett responded taking huge chunks of neighborhoods that are in South Eugene and giving them to East Lane. He said they are urban areas.

Cornacchia said the two East Eugene precincts moved out of Springfield is also radical of Bartlett's definition of radical. He added moving Santa Clara/River Road is also radical from where it is today.

Bartlett was confident with what they inherited because it was under one percent and according to Clingman and others, perfect as is. He said they have been doing this to help Springfield.

Cornacchia said the people suggesting this are not doing it for Springfield. They are trying to do is apply the criteria that is used for redistricting in such a way it makes more sense of where the blocks of voters are and it makes more sense to have Springfield without Eugene voters. He stated that was not to benefit Springfield.

Bartlett commented that they are trying to make Springfield more self-contained within what is Springfield's urban boundaries. He recalled ten years ago that Cornacchia stated a community of interest was the Harlow neighborhood.

Cornacchia stated that he changed his mind.

Bartlett said he was interested with Glenwood going to Springfield but could go either way on Harlow. He talked to Sid Leiken before they convened and he said Leiken didn't care about Glenwood. He said if there is an agreement that this would make the Springfield District more "Springfield" and there is logic to it, he was fine. He didn't want to do too much damage.

Egan wanted summary comments. He asked if Crowell thought they were closing in on what he thought was acceptable.

Crowell said of all scenarios on paper that they have collected over the past meetings, he could find five he could forward. He wanted to forward five scenarios that he could support. He added that none of them are perfect in terms of all the communities of interest are solved or addressed. He said there are trade offs and conflicts. He thought there were five scenarios defensible for communities of interest that fall within the population variance and are a huge improvement over the current status. He wouldn't be supportive of forwarding the current lines as a scenario. He said all of the scenarios they have looked at are huge departures and are an admission that the current lines don't reflect the current communities of interest as this group sees it. He said there is nothing preventing the commissioners that when they get the scenarios and they don't like any of them and they like the current lines, they could choose the current lines. He thought they could wrap this up at the next meeting.

Cornacchia at first suggested no change. He said they are recommending what they think will work. He stated that he has three scenarios he could move right now.

Van Vactor was not comfortable with the current configuration. He wanted to recommend scenarios that have change. He was happier to have the Eugene portion moved out of the Springfield District and moving in Glenwood. He wanted to combine Santa Clara/River Road

because the citizens feel they do not have a voice. He wanted to see if they put the districts together makes a difference. He thinks they need to have a few paragraphs that talks about that they can't do the non metro districts without picking up some metro population. He said there are trade offs. He said they have to explain the differences at a high policy level. He thought they should have a narrative of each scenario. He supported three scenarios.

Van Vactor and Cornacchia volunteered to write up a narrative.

Bartlett wanted to include a public hearing and October 15 is the time to render their proposals to the Board. He thought one option should be what Clingman initially told the committee that based on the criteria, the existing arrangement works perfectly. He said they are not aware of unanticipated consequences they may include. He said they don't know how it alters the political landscape and although that is not their purpose to design things politically, it is one of their criteria, not to be benefiting any person, party or to fundamentally alter the political landscape. He stated there has to be some metric by which they can evaluate the scenarios to make sure their job is done devoid of any of the considerations and can pass muster from the integrity standpoint.

Egan reiterated that Bartlett asked for another scenario. He asked Bartlett if he was ready to forward scenarios.

Bartlett liked Scenario C and the current one. He was neverous about germadic subtractions of the large portion of the South Eugene District, but with the restortation of West 11th as the north south boundary, he could be more comfortable with it. He wanted Clingman to try to see if he could come up with a win win deal.

Egan thought they were close to submitting a comfortable amount of scenarios. He thought there might be a scenario a couple might not like, but as long as Van Vactor explains to the Board what the committee's best thinking was. From his perspective the differences are going to be smaller than they think. He said they are way ahead of a couple of their committee members. He noted that Diane Wiley has been to two meetings. He added that Dwyer has also missed two meetings. He stated that he would be willing to meet with Wiley and Dwyer. He didn't want them coming to the next meeting to start again. He wanted the option to meet with them.

Crowell concurred and thought Egan should at least offer them the chance to meet.

Egan noted the next meeting is September 7 at 10:00 a.m.

Williams reported October 19 is when the final decisions have to be made by the Board.

Betschart explained the meeting for the recommendations is October 19. She said the Board packet needs to be submitted by October 5. The committee would have to forward their recommendations for the October 19 meeting.

Bartlett thought more than Bozievich should be able to weigh in on the scenarios. He hoped at the last meeting to formalize and agree on their statement and give input would be September 26 that could be the last meeting.

Vorhes recalled the last time the joint meeting before the task force and Board was not a public hearing. He said it was after that meeting, once the Board had selected the scenarios and the options they wanted to put forward in an ordinance, at that point it went to a public hearing and that was when the public spoke to the Board. He said the Board made a decision on what they heard.

Egan explained that they will be finished at the next meeting when there is a consensus that they are done. He said they will all put their ideas on the table next meeting and work as best they can to have two or three scenarios that reflect the majority thinking. He doesn't think it will be a majority where everyone agrees with the same scenario. He thought as long as they do a good job with their narrative, they will be fine. He said they can't have six separate scenarios.

With regard to the explanation of communities of interest, Vorhes said there has been lots of conversations and they are different perspectives. He said there are many factors to consider. With regard to voter registration information, historically, he went back and checked the records and checked with Teresa Wilson and Annette Newingham and voter registration data was not made available or utilized by the task force in making their recommendation. He thought at the time technology might not have been available but it wasn't something reviewed. He said from a legal perspective, they can look at what they want if it is available. He noted the decision of Moonshadow was a combination of factors. He said it might have been intention because of the use of the data but it might have been financial at the time. He said when they start get into it, it raises the question about that being the focus. He said if they keep the focus on the population density, the charter has the population density, the description of the districts and that is where they came to the conclusion today about metropolitan Eugene and Springfield, not urban and rural. He said the metropolitan area is a better way of describing it. He said as long as they keep their focus on those areas and recommendations fit within the population density requirements, if they looked at voter registration, he didn't think there would be a significant risk and it would be defensible. He added it would also be defensible to say they don't want to.

Van Vactor didn't want to look at the voter registration.

Cornacchia hoped the two memos they received from Vorhes will be part of their report, that the body who reviews this looks to see what they have been following to make their decisions.

Crowell was not interested in seeing the data and he wasn't interested in having the committee see it. He also hoped the Board doesn't ask to see it. He thought it damages the credibility of the committee and county government and Board of Commissioners if they take that into consideration.

Bartlett noted on Bozievich's scenarios it shows Labels and Lists. He said it is a standard feature of Moonshadow Borderline software. He said the inclusion of Labels and Lists is the same as ascertaining whether they are in compliance with other aspects of the legal criteria, ethnic and diversity. He added that one of the central criteria is to make sure that nothing they do favors a candidate, party, any perspective candidate or party announced. He is asking to avail to any member who desires to trust but verify what they are doing. He stated that they know one perspective candidate is a vice president of the software. He said he presumes that person has

access to Labels and Lists. He said they do not know how many people have received any of the scenarios and have independent knowledge as to how the political complexion could be altered to enhance X or Y's electability. He didn't give a damn about the politics of this matter as much as he cares about not doing any harm, he is perfectly fine with leaving whatever they have. He is still unclear as to why the County under much controversy unilaterally purchased this without the Board approving it, purchased it but somehow intentionally left out this feature. He said it didn't make sense to him. He said it was expressed to him that the software would be used primarily for subsequent boundary explorations not pertaining to redistricting. He said if any of the scenarios could in anyway shape or form significantly alter any given district, radically alters the political landscape, for them to but on blindfolds and for them to deny the committee the standard feature of the software the County bought with the proviso that it be excluded is fishy and renders the whole process in a way potentially subject to litigation. He said they don't need that and they should have the wherewithal to verify.

Egan asked if this software has been paid for.

Williams said they could have it included for free.

Egan said if someone wants to look at it, he didn't care. He added that as Chair, if they leave the scenarios alone it makes a statement about the politics, anything they do will alter that. He said there is no way of not doing that. He said it is so far down on what they are supposed to be doing. He commented that if there are politics to be played, they should be played by the commissioners, not by this committee. He said they have to get the populations right and they have to keep communities together and it has to make sense. He said anything they do will make a change. He said if the commissioners want to have a go at that, it is up to them. He will be disappointed if they spend any considerable time trying to make their decisions based on altering the landscape in any fashion. He said it will be altered. He said things will make sense to the commissioners. He asked if any person who wants it could do it.

Vorhes said if anyone wants to go out and find that information from another source they could.

Williams said if the group were to log onto Moonshadow for that information, they would have to ask that the software be turned on.

Vorhes explained that they cannot click on the software to get that information.

Cornacchia didn't care if it was included in the software. He said if Bartlett wants to spend hours trying to figure out where the bogey man is that Bozievich has created, that is up to him. He asked why they are having such a problem. He asked why Bartlett couldn't get it and do his own analysis. He stated that he doesn't want it brought back to the committee and given to staff and have staff doing extra work based on Democrats and Republicans and voter registration.

Bartlett said he would have someone verify it, but it won't be him. He can't do it.

Cornacchia said that he doesn't want to do the work. He said his intent is to bring it and pass it off to staff to have them do a bunch of analysis for him. His answer is he is not interested in that. He is more than happy to give him the tools.

Crowell does not want the committee authorizing the County to turn on Labels or Lists. He said if they want to find out the information from another source, then he can do it. He doesn't want the committee tainted by having authorized the use of flipping the switch. He said if that is the current direction, he wants a motion so if it is authorized, he wants it on record who supported it. He will not support it.

Egan asked if it was in their perview to keep any or all of the group from accessing that part of the software.

Vorhes indicated that ultimately it is a task force decision if they want as a task force to make it available to members. He said it is an appropriate decision for the task force to reach. He said either decision is defensible. He said the default is they don't have it. He said the status quo stands.

Bartlett stated there are other people who have access to Labels and Lists with Moonshadow who are closely affiliated to the Board of Commissioners.

Vorhes said what is available by Lane County is the limited version of Moonshadow and it did not include at the time of purchase that feature.

Bartlett stated they had it and it was used in the Oregon State Legislature by the Republican Caucus for their redistricting. He said it is part and parcel of ascertaining any proposed scenarios. He added that it was a standard feature intentionally left out of the County's contract at the time it was purchased.

Betschart met with Moonshadow and they were looking at it to see if it could be used with the new precincting. She noted at the presentation she was told by the engineer Imar that they did not have registered voter information and she was not interested in using it for reprecincting for that specific reason. That was why she didn't want to use it for the precinct. She added the only way to get it is to purchase it from List and Labels. She added that it was not previously purchased information.

Egan said they will have the status quo for the time being. He is not sensing support at this time.

MOTION: to move that the task force authorize to turn out Labels and List.

Cornacchia MOVED, Bartlett SECONDED.

Crowell said if they are to get the software, they are going to spend the next two or three meetings talking about the voter registration demographics a la Scott.

Van Vactor stated that it is not relevant to the criteria they have to review.

Bartlett stated it is extremely relevant to the criteria that says no favoritism to any one party or person. He said they are talking about taking thousands of Democrats from North Eugene and shoving them into South Eugene. He asked why they are doing this.

Cornacchia will support the request for Bartlett's use. He said he is hearing politics being injected into this forcefully into a non partisan scenario and that is what he is struggling with. He is with most people on the committee, he does not find it relevant. He didn't want to deny Bartlett the opportunity to look at it and find what he wants to find.

Egan is supporting the motion because it is important to one of the committee members. He said going forward if they start to stray from the main part of their job, as a chair he will have little patience. He stated that they do not need three or four more meetings. He said when they reach a final decision, he doesn't want them to then start over with other scenarios.

VOTE: 3-2 (Crowell, Van Vactor dissenting).

Cornacchia wants to get it turned on in the next day or so. He doesn't want to hear a complaint that it wasn't turned on until the day before the meeting.

Bartlett wanted to work with staff to be shown how to do it.

Cornacchia recalled there were two opportunities for that. He does not want staff planning scenarios for any member of the task force.

Adjourned at 12:15 p.m.

Melissa Zimmer
Recording secretary

Redistricting Task Force Meeting
Wednesday September 7, 2011
10:00 a.m.
BCC Conference Room

Members Present: Scott Bartlett, Dan Egan, Steve Cornacchia, David Crowell, Bill Dwyer, Bill Van Vactor, Diane Wiley

Staff Present: Cheryl Betschart, Stephen Vorhes, Judy Williams and Melissa Zimmer, Recording Secretary

I. Approval of Minutes from September 1, 2011

MOTION: to approve the Minutes from September 1, 2011

Cornacchia MOVED, Van Vactor SECONDED.

Bartlett noted on Page 9, on the first line, the word should be chunks. He said further on page 9 the minutes showed that Leiken didn't care whether Glenwood is brought into the Springfield District. Bartlett explained that Leiken said to him that he didn't have a strong opinion one way or the other with regard to putting Glenwood into the Springfield District. He did discuss it before they convened. Bartlett recalled that Leiken said that Springfield and Glenwood were already in the urban growth boundary and he didn't think Glenwood would be immediately annexed within the next ten years. Bartlett stated that Leiken said he didn't care. Bartlett didn't mean that Leiken didn't care about Glenwood.

Egan indicated that Bartlett said that Leiken didn't care about Glenwood and everyone knew what he meant. He said to change the minutes that Bartlett talked to Sid Leiken before they convened and Bartlett said Leiken didn't care about putting Glenwood into the district or not.

Bartlett noted on Page 10, he said he liked Scenario C and the existing district boundaries. Page 13, motion to turn on Labels and Lists.

Bill Clingman, LCOG, noted on Page 7, that Bozievich was talking about some census blocks that are large enough by themselves to create a two percent variance because of the size of the population and in particular some of the large manufactured home communities in the Bethel Danebo area. Clingman said his follow up comment was in response to that and he was talking about not one of the manufactured homes, but manufactured home neighborhoods, some of which share a single street address and that would create a nightmare for Elections.

VOTE: Unanimous.

II. New Scenarios

Egan reported there is a new Scenario E, from LCOG and two others that Jay Bozievich has submitted. He said they need to determine how their report will be formed and how many

scenarios they want to forward to the Board. He noted that Van Vactor has indicated to him that he would be willing to write the introductory narrative into each of the scenarios they choose.

Clingman explained that Scenario E was in response to comments of the task force from the last meeting about taking Scenario D and looking at keeping River Road/Santa Clara together and to see if they could accommodate the Harlow Road Neighborhood shift out of Springfield into North Eugene without having a significant impact in the Churchill area. He said with Scenario E, Springfield remains the same, going up toward the Lower Mohawk River area and including the entire Jasper Natron area. He also took a little of McKenzie View Drive and put it back into East Lane. He also lopped off South Eugene at the power line at the southern tip of South Eugene in the Spencer Butte area where Fox Hollow and Donald come together and it creates a row of census block edges. He went south of that into East Lane and took some population into East Lane. He found a different way to work through the Churchill area. He said this takes up the area of the Timberline neighborhood. He added that he needed to get population into East Lane and that was how he did it. For North Eugene he tried taking all of Whitaker into North Eugene and moved the line boundary from 11th to Broadway. He added that Scenario C also had Broadway as a boundary. He noted by keeping River Road/Santa Clara together in the scenario, the Chambers connector becomes part of West Lane. He noted the other change was to take more of the population in the far north edge of Eugene but not to include all the Chad Crescent area that is now in the East Lane Commissioner district, but has developed over the past ten years.

Egan asked the committee about Scenario E.

Van Vactor said he liked any of the scenarios that moved the Harlow Neighbors out of Springfield and moved Glenwood into Springfield. He liked the compact nature of the North and South Districts. He indicated that he has re-read the charter and he thought it was imperative that they move the Harlow Neighborhood out of the Springfield district, because of the way the charter was written. He added that it triggers other changes. He indicated that there isn't any way for any of the non-metro districts to remain without population.

Crowell said there were parts he liked but some parts he doesn't like. He thought there were other scenarios where the rural spokes don't encroach as far into the metro area.

Bartlett was concerned in some people's desire to take unincorporated Glenwood residents into the Springfield District and to take 9,000 metro residents away from the Springfield District and put them into the North Eugene District. He thought that they run the risk of ruralizing the Springfield District and urbanizing the East Lane and West Lane Districts. He said they have been reviewing elaborate scenarios to craft solutions for what he thinks is a non-existent problem. He recalled what Clingman said in the first meeting, that currently they are in compliance with not only the criteria, but with population equalization. He thought there were slight differences in moving Santa Clara with River Road in identification. He was satisfied with the boundary between North and South Eugene downtown, but in general they don't want to be turning all of Lane County into a pretzel just to accommodate taking the unincorporated residents of Glenwood and taking 9,000 metropolitan people. He said they are vastly sprawling Springfield up to Sunderman Road and taking away from East Lane. He asked if it isn't broke, why they are fixing it.

Dwyer thought the fixes were going to be de minimis. He thought Van Vactor's concern about the charter was a bogus argument. He said there was an agenda present that was beyond that.

Wiley understood the Harlow Road and Glenwood arguments and she was supportive of those as they made sense. She was concerned as to what was happening with the Bethel area, as it was a densely populated urban area. She thought it made sense to be in the North Eugene District. She understands keeping the River Road/Santa Clara areas together but she thought there was an equivalent argument for the Bethel area. She was supportive of the earlier changes, but was uncomfortable with what the ramifications are in other areas.

Egan commented that they are gauging people, not properties. He wanted them to be careful. He added that they have to look at census blocks. He sensed that there was a strong desire by the committee to talk about keeping neighborhoods together and cities together wherever possible. He said that was why the Glenwood and Harlow changes were recommended. He added that it was a part of their charge at not just balancing the numbers, but when looking at the districts, they can tweak around the edges to look at current realities. He thought there might be another scenario where non-metro districts come in and take a little bit more of the metro district. He commented that for one district to be non-metro was not feasible.

Cornacchia indicated that he did not talk to individual commissioners before this committee convened. He was uncomfortable about those conversations having been held. He spoke with Leiken yesterday and he wanted to get Leiken's feeling on where they were headed. Cornacchia indicated that Leiken's comments were vastly different than the comments that were provided. He stated that Leiken was very supportive. He indicated the comment that Leiken doesn't care is no longer accurate. He wanted to put in the minutes that Cornacchia's recent conversation showed that Leiken was supportive of the move of Glenwood into Springfield. He added that Leiken was supportive of everything they have talked about in the Springfield District. Cornacchia understood the concern about Bethel. He said it comes back to whether they were willing to do tradeoffs or not. He was not willing to move from putting Glenwood into Springfield and Harlow into North Eugene. He said it was obvious to him that there will be tremendous lobbying after they are finished with individual commissioners. He indicated that things were unsettling for him. He wanted to keep this as clean as possible, but it appears that it is not. He commented that at this point he likes Scenario E. He said Scenario E directly responds to criticism that came to them about Whitaker. He indicated it puts Whitaker back where it was. He commented that now the criticism has moved somewhere else and they will be there regardless. He thought one scenario that they recommend for review should be a no change.

Bartlett noted the city of Eugene has not done its Ward boundaries yet. He understands the committee wants to reach consensus today, but he feels uncomfortable with the rush to do so with an artificial deadline. when they don't have to do it.

Bozievich's Two New Scenarios

Bozievich started with Trial 6, Jasper Natron, he took Whitaker and followed the old district line to West 11th and he went to Chambers. He pushed the population south and it took from the west and east so he had to take back portions of Santa Clara to get them to balance.

Bozievich explained the next version, Trial 6, he kept all the way out to Bertelson from West 11th. He said it takes more away from south and everywhere else. He added that south goes further to the west and east to represent more of Bethel.

Van Vactor noted in these scenarios the East Lane District goes to Fern Ridge and he didn't think that was right. He thought there were other scenarios that were better. He wasn't comfortable with these scenarios.

Dwyer commented that if you live in East Lane, you should be in East Lane, not in Bethel. He didn't have any strong feelings. He wanted to use straight lines, highways and rivers so they could delineate where people live. He wanted to keep things simple. He thought they should forward the original scenario to the Board. He wanted to hear from people who would be affected by these scenarios. He commented that he was not wedded to any of the scenarios, but when he makes his final decision, he will pick three to forward to the Board.

Wiley wasn't comfortable with East Lane's incursion into Bethel. She liked Trial 2. She liked the balanced populations, but she would entertain more of a population deviation if they have boundaries that make sense

Egan asked what the legal standard was for deviation they have to adhere to.

Vorhes explained that the Secretary of State uses a zero percent deviation, plus or minus within one percent of zero. He noted the legal opinions he had read at the federal had a maximum deviation of five percent. He indicated what the Secretary of State recommends is to be as close to zero as possible. He added they have flexibility as long as they explain it in terms of the other mandatory criteria in the charter which are described names for districts and common communities of interest and boundaries.

Bartlett stated the Secretary of State said they should not divide communities of common interest and the districts shall be of equal proportions and no district shall be drawn for the purpose of a party or other person. He said the criteria from the elections official said they should modify boundaries only when necessary. He commented that there is logic to adding Glenwood into Springfield and Harlow into North Eugene, but if it creates a round robin chain reaction and fractures communities of interest and whole neighborhoods (like Bethel and Danebo), then the question is aren't they lopsiding things for Springfield and sacrificing almost all of the rest of Lane County. He doesn't think they should be going there. He stated they are turning this into a pretzel. He liked the last two scenarios with the North Eugene and South Eugene boundary. He didn't feel any compulsion to consolidate Santa Clara/River Road. He said for the past cycles the communities have not been together and they have survived.

Crowell indicated that he had other scenarios he liked better than these.

Egan commented that some committee members are saying that East should stay east and West should stay west, but it is not that way today. He said they had consensus on the changes that were made. He said they have to try make sure that communities stay together. He thought the changes that might be precipitated are not that draconian. He thought this has allowed some communities to come together. He asked the committee if they should forward a

scenario to the Board that says they have found the current districts meet at least the population requirement as stated in the charter. He didn't think the current districts met any other criteria. He indicated that they can make no changes to the original districts and have the population as it stands today.

Van Vactor indicated that he went back yesterday and re-read the charter. He recalled what it said about the Springfield District is the district is generally comprised of the Springfield Metropolitan area. He had trouble with the Harlow neighborhood being part of the Springfield metropolitan area, so he couldn't support the recommendation.

Cornacchia thought the manner in which they forward the scenarios starts to become important. He said they could forward with no comment, or forwarding with a recommendation or forwarding with ideas. He didn't think they should send a no change unless they also add the caveat that this is or not supported by a majority of the committee. With regard to Bethel going to West Lane, he was comfortable because Bethel has a separate school district and they have had a terse and unfulfilling relationship with the city of Eugene when it comes to parks and development. He didn't see a huge uprising in Bethel because the committee took them out of a Eugene district. He wanted to hear the comments from the Bethel citizens

Egan asked about the existing boundaries with the updated population. He noted that Van Vactor doesn't want to see it forwarded.

Cornacchia indicated that he would forward it with a caveat.

Wiley would forward it.

Dwyer said the question of "generally" is where the dispute is. He said it is generally Springfield even with Harlow Neighbors.

Crowell didn't support advancing the scenario. He noted that all of the other scenarios they looked at had substantial changes to them. He recalled that each had significant communities of interest issues that fix what is wrong with the current lines. He thought advancing the current lines is not consistent with the other scenarios. He added what is embedded in them are major changes that need to be made to the current lines. He commented that forwarding with the current lines conflicts with it. He thought the current lines send a mixed message.

Egan will forward the no change scenario. He thought it was a given because they were so close with the numbers. He hoped that this is not the scenario the Board of Commissions ends up with. He thought there were four who were in favor and three who were not in favor of forwarding this scenario.

Bartlett said having been involved in this process ten years ago, this was the product of a bi-partisan agreement on the Board of Commissioners and a product of a lot of work. He said with Lane County not having much of a population increase, it made sense to make wholesale alterations and reconfigurations of boundaries. He asked why they should make elaborate changes that are highly consequential in areas that they don't know because the information they asked for just became available last night and he won't be able to see it. He feels that they will be blindfolded with some of the scenarios.

Egan recommended presenting the current configuration as a current reality. He would have a hard time trying to recommend where the Board should end up. He could be comfortable with Van Vactor writing a narrative about the reality as they find it.

Dwyer said they need to reserve the concept of generally. He indicated that is just an opinion.

Egan asked if that was an approach the committee would feel comfortable with.

Bartlett wanted to add that it is one of many options the Board could consider.

Egan didn't think the Board needed to be told that.

Van Vactor thought it was worthwhile presenting because of the population numbers being so close.

Crowell couldn't support the underlying concept.

MOTION to present the current realities with the districts and populations, as one of the scenarios presented to the committee, and forwarded to the Board, but not as a recommendation.

Egan MOVED, Wiley SECONDED.

VOTE: 4-3 (Crowell, Cornacchia, Van Vactor dissenting).

Wiley recalled in one of the first meetings they discussed cleaning up edges of the boundaries. She asked if they could have another scenario that would have housekeeping and cleanup associated with it.

Egan indicated what Wiley was discussing was that if they never did anything else, there are things around the borders they would do differently. He added it would only affect a little bit of the population.

Clingman recalled the smallest amount of change would be represented by his Scenarios A and B, where they shifted Glenwood into the Springfield District but they did not shift the Harlow Road Neighbors out of the Springfield District. He added that they made other adjustments to accommodate the Glenwood shift and other cleanups with respect to state representative districts.

Wiley said she would be supportive.

Van Vactor thought the committee should have the understanding that the County Clerk has the magnitude and discretion not to make changes. He said from his point of view, if there is something to clean up for logical purposes that doesn't affect the population in a significant manner, that she would have the discretion to modify the maps slightly for all the scenarios.

Egan asked if any of the committee members had objections to that.

There were none.

Egan commented that there is a significant decision to be made today that will guide the recommendations that Van Vactor will be reporting on. With regard to Springfield, it has been discussed if they make the changes that it will impact other areas. He proposed that they agree it made sense for the changes that have been in Scenario E, taking some population from Springfield. He noted with that scenario, Glenwood is in Springfield, Harlow is in Eugene, Jasper Natron is taken into account and population was picked up on McKenzie View. He noted the only change on the Springfield side is McKenzie View. He wanted the committee to agree that those changes make sense in the district in Springfield.

Bartlett agreed in principle, provided that it doesn't unleash a Pandora's Box of horrific alterations in other districts as Scenario E does. He added it makes logical sense but if they have to reinvent the rest of the Lane County to accommodate it, he again asked why they were doing this and why they were rushing this.

MOTION: to recognize the Springfield District as characterized in Scenario E and to state that is where the committee would like to start.

Cornacchia MOVED, Dwyer SECONDED.

Cornacchia commented that the committee will never reach a 7-0 recommendation. He thought the term " recommendation" shouldn't be used, but that members of the committee find value in this scenario for the Board to review. He said that indicates that there has been thought and discussion about a particular scenario some don't and some believe the Board would be well served to look at it from that standpoint. That was the motion he would support instead of a motion to recommend or suggest.

Egan wanted to move forward. He stated that this was the major recommendation coming from the committee thus far. He said they have to make a major decision first. He said after they make the Springfield change, they have to tackle the rest.

Dwyer stated he had no problem with the concept, but it didn't mean he would buy into other changes.

Cornacchia said they could make a recommendation that these particular scenarios are ones that the commissioners should review.

Crowell asked if approving this motion included Glenwood into Springfield and the Harlow Road area out of Springfield and Springfield up into the Mohawk area.

Cornacchia indicated that was the intent of the motion.

Egan hoped the Board will read the minutes that reflect what took place. He agreed forwarding the scenarios for the commissioners' review.

Bartlett recalled there is the option of putting Glenwood into Springfield and retaining the Springfield Harlow connection. He added that was the de minimis change where they put the 1700 people from Glenwood into Springfield, but they still retain Harlow because of the other consequences. He said in theory he can agree with what the committee does, as long as it doesn't radically mess with the boundaries between North and South Eugene, or make any other divisions of communities of interest.

VOTE: 6-1 (Bartlett abstained).

Cornacchia recommended the Board review Scenario E. He said it has become a scaled down compromise on a lot of different areas. He sees all of River Road and Santa Clara together; all of Bethel together, all of Whitaker together, all of Churchill together and all of Springfield together. He didn't see the horrific results from those maintained communities of interest. He thought this was one that was legitimate for review.

Crowell distributed a list of previous scenarios. (Copy in file). His preferred the scenario map labeled Trial 6 with Jasper Natron. He said there has been a common thread about the communities of interest as it relates to Springfield. He said they have discussed scenarios going out to Deerhorn, but this scenario goes out to Mohawk and Jasper Natron and returns the Harlow Neighborhood to the North Eugene District. He added that it returns Chad Drive and Crescent to North Eugene. He didn't like East Lane wrapping around the top of I-5 in Springfield coming into that neighborhood. He said it make sense to push East Lane back to the McKenzie River. He indicated that Santa Clara/River Road are together and he heard a common theme around the table of keeping them together. He said it also favors neighborhood association lines. He said for him, (with all the communities of interest) the neighborhood lines argue for the highest respect and that is what the boundary between North Eugene and South Eugene follows. He added that part of the East District to the summit range didn't make sense and this scenario pushes it to where East Lane has the Crow Applegate Lorane School District. He commented that the result of this scenario is not perfect, but this was his top scenario.

Van Vactor concurred with Crowell on the Trial 6 Scenario.

Dwyer stated his favorite scenario is making de minimis changes by fixing Glenwood. He thought Trial 6 J.N. W. 11th 2 (second one today) makes less disruption in terms of where people live and where they identify than jagged edges that are on the other scenarios. He said he was reluctant to get something that was handed to him and expect to make a decision.

Wiley liked original Scenarios A and B as they were the first ones Clingman did that included Glenwood and Springfield and left the Harlow Road area in Springfield. She said in seeing the ramifications they are seeing in the other scenarios, she preferred Scenarios A and B. She recalled they were going to keep the changes in Springfield so she agreed on Trial 6 West 11th 2.

Bartlett hoped this would not be the last meeting and they will have chance to proof and edit whatever Van Vactor comes up with. He wanted Wiley to work with Van Vactor. He agreed Trial 6 J.N. W 11th 2 makes more sense. He was horrified with Trial 6 Jasper Natron because he believes that people will suspect it is a gerrymander of cramming all of Whitaker and Downtown Eugene into South Eugene. He commented that it does radical things. He added that the boundaries come close to Pete Sorenson and Rob Handy's homes. He wasn't sure they were

removed from their own districts. His favorite scenario is if it isn't broke don't fix it option, leaving the current ones with de minimis changes as is. He would be open to a scenario where they put Glenwood into Springfield, leaving Harlow in Springfield. He liked Scenario A or B or C.

Cornacchia also liked Trial 6, West 11th 2. He said he liked it more than Scenario E. He thought it was more compact and he would recommend this for a review.

Egan noted that seven scenarios were chosen.

Crowell thought they should pull out Scenario B as it goes over the population variance and violates that rule. He commented that they will all never reach agreement to get to a 7-0 vote.

As per the numbers on Crowell's distributed list, Egan agreed to forward number 1, the existing scenario, numbers 2, 4, 11 and 16.

Bartlett hopes they don't have a majority support to get the Whitaker Downtown Trial 6 with Jasper Natron, putting them in South Eugene.

Egan responded that there are no majorities for any of the scenarios.

Cornacchia pulled Scenario E.

Bartlett commented that a statement has been made that the Board requested three to five scenarios. He had read all the minutes and orders, and he had never seen that request and it has never been in print.

Egan replied that common sense said for them to come up with more than one and fewer than 16 scenarios.

Van Vactor indicated that he will state that the Board should carefully review and consider the scenarios without a specific recommendation for any one. He said these are not being recommended, but they are being asked to be reviewed. He said he will report to the Board that the task force had 17 scenarios to review and of those, these five warrant careful consideration and he will have a paragraph on each of the five with pluses and minuses.

Betschart thought Van Vactor should include Crowell's scenario table.

Wiley thought Van Vactor should explain Glenwood going into Springfield and Harlow Road going to Eugene as the two key factors driving their discussion. She noted that there are ramifications for the rest of the district.

Egan asked how they would be able to communicate with Bartlett for the next two weeks.

Bartlett said he will be on an island off of Nantucket Island. He said he will have a cell phone but reception will be sketchy. He indicated on September 22 he will be staying in Nantucket and he could call in and participate. He hoped they would meet on September 22 and the following week so they are not going to do anything radical and they all agree on the presentation and final recommendation.

Van Vactor said he will send the narrative to the members of the committee and they can discuss it at their next meeting.

Egan indicated the draft will go to the committee and when they leave the next meeting they will agree on how the narratives will be written.

Cornacchia requested that when they put the packet and final report together that it also includes all the minutes of the discussions. He recalled that Bartlett asked the rhetorical question as to why they are doing all this. Cornacchia stated that has all been answered in the minutes. He said there have been full discussions on why they are changing things.

Vorhes said the minutes could be part of the packet that goes to the Board.

Bartlett stated that Egan has done a wonderful job of being Chair. Bartlett stated that he is concerned and he has stated this repeatedly about what he thinks could be at least interpreted as a real gerrymander with regard to Whitaker and Downtown being crammed into South Eugene. He is in the process of reviewing this. He didn't have time to ascertain and be satisfied about this. He said if this is included in their packet, he wants to serve notice of intention to file a minority report before the Board. He thought this was dangerous and significant and he objects to it. He said if things are put in that are unnecessary (and even Bozievich proved it is not necessary in his own scenarios) he will have a hard time affiliating with what they present.

Wiley asked if all the maps could be the same with verification of population on the numbers. She wanted to present a table like Crowell has presented and label them with new names and population variances so they could have a clean and equivalent packet.

Clingman asked if someone could download a block equivalency file from Moonshadow. He indicated that he could import that information and recreate the same maps.

Bartlett asked if Clingman could report back as to whether any commissioner is redistricted out of his district in any scenario, especially in Trial 6 Jasper Natron.

Egan asked staff, not Clingman to find out that information.

Clingman indicated that they are not stuck with these scenarios as is. He said if there are certain elements of scenarios that people like, (even if they don't like the entire scenario) he could still transpose those elements into the scenarios that people do like and see what it does to the numbers.

Egan said he sees there are thousands of scenarios. He said the Board could make that decision, but not for the task force.

Williams reported that October 19 is the date to get things to the Board for having a First Reading and a Public Hearing,

Bartlett asked if they have to make their presentation by October 19. He asked why they have to worry about the reading of ordinances if they have until the middle of November to complete the work.

Williams responded that they are trying to get everything finalized by October 19.

Bartlett recalled the memo they received from Betschart stated the Board has to do this six months in advance of the May primary.

Betschart reported those dates were initially set up when the legislature hadn't made their decision. She said they have more latitude to move it earlier, rather than later.

Egan suggested the next meeting be on September 22. He indicated that leaves time for Van Vactor and Wiley to get narratives out for the scenarios they have chosen.

Bartlett asked if they could meet for their final meeting on September 26 because everyone leaves on vacation after that.

Crowell thought if they meet in the morning of the 22nd and the drafting is done with the scenarios that they should strive to wrap up that day.

Bartlett said he might not be able to be accessible on the 22nd.

Dwyer stated that he is available.

Egan announced the next meeting will be September 22 at 9:00 a.m. and then they will see if they need another meeting after that.

Cornacchia asked about Dwyer filing an information request.

Vorhes explained that Dwyer asked for a Public Information request from everyone on the task force, the commissioners and staff.

Cornacchia asked what the point was for Dwyer's request.

Vorhes responded that the rationale and reasoning were not clear to him. He asked the committee to figure out what they have and to let County Counsel Dan Olsen know how long it will take to retrieve it.

Crowell asked the beginning and end date for the request.

Vorhes said it is from the beginning of when the task force was formed to the date of the request.

Williams reported she is trying to set a joint meeting with the Board. She commented that it is hard getting time with the Board without knowing in advance. She indicated that September 27 is open for a joint type of meeting with the Board.

Bartlett asked if that meeting will be in conjunction with a Public Hearing afterwards.

Vorhes said not initially. He asked the committee if they want a joint meeting to present the report or to just relay the report to the Board.

Van Vactor thought Egan was capable of presenting the information to the Board.

Bartlett thought the committee should be there as they were there last time ten years ago.

Vorhes explained that was up to the committee to decide. He thought the Chair could represent the committee.

Crowell thought the Chair and the Chair alone represents the committee and the committee's report to the Board.

Bartlett stated that there might be a minority report.

Cornacchia commented that he expected Bartlett would come up with a minority report. He didn't think Bartlett should keep threatening the committee with that fact.

Egan asked if the meeting with the Board signals the end of the committee's involvement.

Vorhes thought it was the end of the committee's involvement unless the commissioners ask the committee to revisit the scenarios.

Egan wants to make it a clean report. He didn't think it would help to rehash everything. He noted that this is open to the public. He noted if a committee member is present, he won't ignore them, but he doesn't want the committee to be there to rehash another committee meeting in front of the Board. He asked if he omits something or doesn't characterize something accurately, then someone should help him. He hopes the narrative will give the flavor of some of the discussions. He added as long as it is accurate, the Board will understand that they are just forwarding the different scenarios with different opinions.

Bartlett said personally he was fine with the Springfield direction. He asked if there was a way to find a win-win deal where they avoid the pitfalls in their real concerns and go for a common denominator where they achieve the Springfield change and do less radical alternations as possible.

Egan heard there are a couple of scenarios the committee might not think were perfect, but they could support. He asked if there were more funds for LCOG.

Williams indicated there were not more funds for LCOG.

Egan commented that he was satisfied. He asked Bartlett to suggest a scenario that to him would be the ultimate. Egan thought they were getting close, but there is also not a single scenario he likes 100 percent.

Van Vactor commented that the minutes have been excellent. He thought they should be included in the commissioners' packet. He thought that was how they would get the full robust flavor of their discussion.

Egan hoped the Board would review the minutes as they do with the scenarios. He indicated that everyone had a voice in the minutes. He wanted to have a joint meeting with the Board for 15 minutes. He said if the committee is there and someone raises their hand, he will call on them.

Adjourned at 12:05 p.m.

Melissa Zimmer
Recording Secretary



OFFICE OF THE SECRETARY OF STATE

ELECTIONS DIVISION

DIRECTIVE OF THE SECRETARY OF STATE	SUBJECT: Redistricting	DIRECTIVE ISSUED AT THE REQUEST OF: Secretary of State	DATE: June 1, 2011	RULE NO.: 2011-2
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The Secretary of State in carrying out the duties of the office shall issue detailed directives necessary to maintain uniformity in the application, operation and interpretation of Oregon election laws. (ORS 246.110 and 246.120). The information provided here is an official directive of the Secretary of State. ORS 246.120 specifies that a county clerk must comply with an applicable directive. ORS 246.410 specifies that a local government or special government body as defined in ORS 174.116 and 174.117 that fixes electoral district boundaries must comply with an applicable directive.

In an effort to promote uniform and consistent application of traditional districting principles established by the Oregon Constitution, Oregon statute and court precedent in the drawing and redrawing of electoral districts and precincts, the Secretary of State issues this directive to each county clerk and any local government, as defined in ORS 174.116, or special government body, as defined in ORS 174.117, that fixes or modifies electoral district boundaries based on census population figures. More uniform and consistent application of traditional districting principles will assist the efficient and cost-effective administration of elections, reduce the probability of administrative errors and promote easily understandable boundaries for voters, analysts and election officials.

Local governments, special government bodies and county clerks governed by this directive shall consider the following when drawing district or precinct boundaries:

Each district or precinct, as nearly as practicable, shall:

- Be contiguous;
- Utilize existing geographic or political boundaries;
- Not divide communities of common interest; and
- Be connected by transportation links.
- For Districts, be of equal population;

No district shall be drawn for the purpose of favoring any political party, incumbent elected official or other person.

No district shall be drawn for the purpose of diluting the voting strength of any language or ethnic minority group.

Any local government, as defined in ORS 174.116, or special government body, as defined in ORS 174.117, that fixes or modifies electoral district boundaries based on census population figures and county clerks governed by this directive shall, to the greatest extent practicable, coordinate with and consider newly drawn legislative and congressional district boundaries as well as the boundaries of neighboring jurisdictions when drawing districts. The Secretary of State recommends close consultation with relevant County Clerks in drawing new district boundaries for advice on meeting the election administration goals of this directive.

When drawing or altering precinct boundaries, County Clerks shall, as nearly as practicable, contain precincts wholly within one state House district and Congressional district, and should seek to minimize the change to current precincts. County Clerks should also, to the extent possible, consider forecasted population trends to reduce the necessity for new precincts prior to the next decennial census. When creating new precincts or altering existing precinct boundaries, County Clerks shall notify the State Elections Division.